

World Bank - Grant Reporting and Monitoring (GRM) Report

Report to Donor

Ref. TF099529
Printed On: 10/05/2018

Reporting Period: 07/01/2017 to 06/30/2018
Report Type: Progress Report
Report Status: Approved

Assignment: TF099529

FCPF El Salvador Readiness Preparation Proposal - Formulation Grant FCPFR - Forest Carbon Partnership Facility

Task Team Leader: 00000467066 - Rodrigo Martinez Fernandez
Approving Manager: 00000253690 - Valerie Hickey

Summary Information	
TF Status	ACTV
Recipient Country	El Salvador
Executed By	Recipient
Managing Unit	9272 - GEN04
Grant Start Date / End Date	07/28/2011 to 01/31/2019
Original Grant Amount	200,000.00
Grant Amount	3,800,000.00
Outstanding Commitments	0.00
Cumulative Disbursements	3,578,958.91 as of 06/30/2018
Disbursed 07/01/2017 to 06/30/2018	1,718,441.81
Donor	TF602001 - MULTIPLE DONORS

This GRM report includes the following sections: Overview, Components, Outcome, Execution, Program(FCPFR), Disbursements.

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OVERVIEW

Overall Assessments

Grant Objectives:

The objective of the grant's Formulation Activities is to assist the recipient, as a REDD Country Participant in the Forest Carbon Partnership Facility, to develop its Readiness Preparation Proposal (R-PP) on the basis of its Readiness Plan Idea Note of February 2009 and following the FCPF template for the R-PP, as described in the REDD Country Participation Agreement signed between El Salvador and the World Bank in May 2009.

Overall progress from 07/01/2017 to 06/30/2018 with regard to Achieving Grant Objectives:

Comment:

For FY18, The Ministry of Environment and Natural Resources (MARN) increasingly progressed until completion of the implementation of activities and achievement of milestones and objectives of this project. As expressed by the Ministry of Environment and Natural Resources (MARN), this project has helped the government on strengthening the level of technical information on Landscape Restoration in the country.

The R-Package document has been submitted to the Bank and the TAP has reviewed El Salvador's REDD-Readiness Package stating that it has full field the requirements established by the FCPF.

To continue increasing its institutional capacity, the Government of El Salvador (GoES) has requested an additional financing grant (AFG) to the FCPF for \$ 2.5 million USD. AFG will be used for: Strengthening the strategy's incentives and compensation within the Local Sustainable Development Plans; improving citizen consultation and capacity building processes with civil society organizations regarding the implementation of the National Strategy for Restoration of Ecosystems and Landscapes; integrating, operationalizing and strengthening technologies for the national carbon and non-carbon monitoring system, and safeguards information systems; establishing an MRV degradation system; and establishing monitoring and reference levels with higher accuracy. The AF will give continuity with an enabling environment approach for investments with other projects to take place.

Overall progress from 07/01/2017 to 06/30/2018 with regard to Implementation of Grant Financed Activities:

Comment:

Implementation of the grant has been completed and resources have been fully disbursed. A series of consultancies that were programmed in the Procurement Plan have concluded. A consultancy commissioned with the firm looking at the drivers of deforestation and forest degradation was not concluded due to underperformance and non-delivery of the products.

El Salvador has approached climate change from an adaptation perspective, with the aim of restoring the environmental capacity of ecosystems nationwide. EN-REP (National REDD+ Strategy) has been built on a broad, legitimate and representative participation and consultation process receiving a strong high-level political support and local engagement. National and local institutional capacity has been improved, allowing the government to have full command of REDD+ principles, increase its capacity to lead an inter-sectorial dialogue on deforestation, and improve fund management capacity. Multiple structures were created to support coordination and implementation of the strategy: Government Cabinet, CONASAV, MREP, MNIMA, COAL. Moreover, the government has made progress towards implementation by launching in June 2018 the 2018-2022 National Restoration Plan and starting implementation of the EN-REP.

Grant follow-up and structure

Description and context of Grant:

The project contemplated activities aiming at supporting El Salvador in designing and establishing policies and programs to reduce emissions from deforestation and forest degradation, with an adaptation-based mitigation approach, and based on sound social and environmental principles with the full and meaningful engagement of potentially impacted stakeholders. The main results expected at project closure were:

Component 1: REDD+ Readiness Organization and Consultation

1) Establishing and operationalization of a cross-sectoral coordination body for REDD+, and a participation platform involving a broad range of key stakeholders, 2) Design and implement a national communication and dissemination strategy for REDD+, and 3) a national participation and consultation plan.

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Component 2: National REDD+ Strategy

1) Design and operationalization of a National REDD+ Strategy including the design of specific legal, economic and technological instruments; and 2) Carry out a SESA and prepare an appropriate safeguard instrument such as ESMF.

Component 3: National Forest Reference/Emission Level and Component 4: National Forest Monitoring Systems.

1) Improve the capacity to establish a National Forest Emissions Reference Level and/or Forest Reference Level by: i) creating a REDD+ forest definition, ii) creating a consistent time series of land use change, iii) developing business as usual and potential scenarios based on econometric and/or spatial models, and iv) strengthening the capacity of key institutions on IPCC methodologies for the compilation of GHG inventories for the LULUCF sector; and (2) Improve the capacity and progress to develop a National Forest Monitoring System (NFMS) for MRV of GHG emissions reductions from REDD+ by: i) establishing the logical framework and required institutional arrangements for MRV, ii) strengthening the institutional capacity of key agencies, iii) developing monitoring protocols to assess the environmental impacts of the REDD+ strategy iv) developing monitoring protocols to assess the socioeconomic impacts of REDD+ strategy, and 5) Develop and agree with MARN on an exit strategy to ensure continuity of institutional capacity for REDD+.

Expected follow up (if any): Follow up project or grant (non-Bank funded)

Comment on follow up:

A technical review mission was conducted in March 2018. This mission focused on: (i) reviewing the progress in the implementation of the Project components; (ii) reviewing the additional financing proposal's results framework and the proposed project profile in regard to environmental and social safeguards, measurement, reporting and verification system and design and implementation of the REDD+ Strategy and (iii) preparation of the necessary documentation for Bank approval.

A mission to jumpstart the additional funding phase will take place in November 2018.

End Date of Last Site Visit:

Restructuring of Grant:

No restructuring is contemplated since original grant closed in July 31st 2018. As previously mentioned, the Government of El Salvador (GoES) has requested an additional financing grant (AF) to the FCPF for \$ 2.5 million USD. to continue strengthening its institutional capacity. AF will be used for: Strengthening the strategy's incentives and compensation within the Local Sustainable Development Plans; improving citizen consultation and capacity building processes with civil society organizations regarding the implementation of the National Strategy for Restoration of Ecosystems and Landscapes; integrating, operationalizing and strengthening technologies for the national carbon and non-carbon monitoring system, and safeguards information systems; and establishing monitoring and reference levels with higher accuracy.

Remnant activities from the original grant will be continued and ensured its completion at the AF grant period.

OUTCOME

Comments on outcome achieved from 07/01/2017 to 06/30/2018

As previously mentioned, El Salvador progressed until completion of the of activities in the project and achievement of important REDD+ Readiness milestones. In words of the Ministry of Environment and Natural Resources (MARN), this project helped the government in consolidating their technical expertise on REDD+ and gathering technical information and analysis of the county's forest assets from a landscape restoration perspective. The EN-REP has been built on a broad, legitimate and representative participation and consultation process receiving a strong high-level political support and local engagement. Nonetheless further work is required when supporting the country in the preparation of the implementation framework of the EN-REP.

Regarding the implementation and outcomes achieved of grant financed activities, key outcomes include:

Component 1

The 1st phase of SESA process has been finalized with high engagement from the public, including Indigenous Peoples and other vulnerable groups; cooperation agreements for landscape restoration have been signed between Ministry of Environment and

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70 municipalities; and the GRM is operational with 3 offices located across the country. The communication strategy, currently under implementation has delivered in terms of population's REDD+ awareness and in terms of understanding of the expected results and activities of the EN-REP.

Additional activities to be financed by the new Grant include: (i) Raise awareness of Indigenous Peoples' rights in relation to EN-REP and collecting information on the use of indigenous traditional knowledge for sustainable restoration activities; (ii) validate the system for dealing with complaints, and conflict management in 3 regions of the country where REDD + actions will be conducted by (Fondo Iniciativa de las Americas de El Salvador (FIAES), and reviewing what has been executed under a framework of compliance with the World Bank's Operational Policies and the Cancun Safeguards; (iii) develop a proposal for a differentiated mechanism for women, indigenous peoples and vulnerable producers; (iv) disseminate the results of REDD+ readiness preparation activities;

Component 2

The National Strategy for Restoration of Ecosystems and Landscapes (National REDD+ Strategy or EN-REP) was finalized and launched with support from GIZ, IUCN and USAID; El Salvador launched the 2018-2022 National Restoration Plan using the Restoration Opportunities Assessment Methodology (ROAM) for areas and intervention actions prioritization; the legal and institutional framework analysis has been completed, the Safeguards Compliance Framework to the EN-REP has been developed and the National Safeguards Committee has been established. Implementation of the Strategy has started (Pilots in Barra de Santiago with support from German cooperation) and it is expected to provide inputs to the Government of El Salvador for future fine-tuning of the Strategy.

Additional activities to be financed by the new Grant include: (i) review and fine-tune the immediate alternatives to face the drivers of deforestation, strengthening institutional capacities and human resources within the framework of the EN-REP; (ii) Strengthen MARN's planning and monitoring capacity for the development of early preparation actions to address drivers of deforestation.

Component 3

The country has generated a set of robust national data to calculate the reference levels at the national level. Specifically, the country has: developed a definition of forests; completed in early 2018 the National Forest Inventory (NFI); and conducted preliminary calculations on emissions from deforestation and conservation of forests activities, including calculating forests emission factors according to IPCC Guidelines. Results have indicated that further calculations on the country's land degradation are needed.

The country is expecting to submit the Reference Levels to UNFCCC in January 2019.

Additional activities to be financed by the new Grant include: Complement the reference levels of forest emissions and absorptions, by fine-tuning the historical series already obtained with Landsat satellite images (2000, 2005, 2010) both at precision and year extension level by including a longer year series (2000-2018).

Component 4:

An inter-institutional technical team led by the MARN, MAG and University of El Salvador are currently working on the design of a comprehensive forests monitoring system; a GHG inventory and co-benefits monitoring system is currently under design; and a prototype of a web portal containing the Safeguards Information System and information related to the National Safeguards Approach (NSA) has been developed.

(i) Establish a system of measurement and reporting of co-benefits; and (ii) Expand and implement the MRV system, establish a safeguards information system as an enforcement tool supported in a web platform and on the Reporting (Safeguards Information Systems) SIS-REDD + Platform. The implementation of this project will be until June 2020.

Grant Outcome Indicators

No Outcome indicators are defined or used for this grant.

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COMPONENTS

There are no components defined for this trust fund / grant.

Comment on planned and actual Output

Component 1. Organization and Consultation:

As part of the consultation process a total of 17 workshops took place at the national, territorial and sectorial level. Consultation sessions allowed to: a) strengthen the dialogue and participation of the multiple stakeholders, b) engage in consultations with various actors and sectors on the ENREP, SESA, ESMF, as well as analyze, consult and collectively build the National Approach of Safeguards "ENS" and the Information System of Safeguards "SIS", c) Collectively elaborate the EN-REP and the SESA, ESMF, ENS and SIS documents.

During these sessions, a total of 574 people representing public sector, private institutions (representatives of the coffee and sugar cane industry and agricultural production cooperatives), environmental NGOs, indigenous peoples# organizations, rural women's organizations, and academia among others, attended the workshops. Of the total number of attendants, 214 were women and 360 men.

One of the main achievements of this process was to establish and strengthen dialogue and participation through different platforms. These include: The National Environmental Sustainability and Vulnerability Council (CONASAV), the Restoration Board, the National Safeguards Committee and the territorial bureau, the National Indigenous Table of the Environment, among others.

Implementation of the Communications Strategy enable the creation of an identity for the Readiness Preparation Proposal initiative. As an important outcome of this process, a website was created, through which the most important information about the construction process was disseminated. The website is: www.mba.sv

Inter-ministerial coordination between the Ministry of Education (MINED) and the Ministry of Environment and Natural Resources, resulted in the creation of the Redes y Aulas Verdes project. This project enabled 300 teachers to be trained in topics of Climate Change and Ecosystem Restoration and Landscapes during September-October 2017. Didactic methodological guides of the study were also developed, and a teacher Training Module on issues of climate change and restoration of ecosystems and landscapes was also produced.

Component 2: National Strategy for Landscapes and Ecosystems Restoration:

The main product of this component is a document that responds to the REDD Strategy of the country named: The National Strategy for Restoration of Ecosystems and Landscapes (EN-REP) with contributions from IUCN and GIZ.

Component 3. Forest Emissions Reference Level/Forest reference levels

The Ministry of Environment and Natural Resources, generated a sub-national reference level in El Imposible - Barra de Santiago Conservation Area with the support of GIZ. Based on this estimation, a national reference level was established. Adjustments will be made with a more elaborated national reference level estimation. As part of the process of the 3rd National Communication on Climate Change, a study has been prepared to diagnose national circumstances and their connection with climate change in El Salvador. At the national level, all the inputs required to build the reference level are already available, both for the activity data and for the emission factors.

Also, a forest cover analysis was conducted using Landsat maps images for years 2000, 2005, 2010, and a forest definition was reached and agreed. In this sense, forest was defined as: "Area of land with a minimum size of 0.5 hectares, with canopy coverage (canopy) equal to or greater than 30% with trees with a potential to reach a minimum height of 4 meters at maturity in situ. Does not include land subject to predominantly agricultural or urban use".

The First National Forest Inventory (INB) was completed in 2018 and, in addition to quantifying and evaluating the status of El Salvador forest types and shade coffee, it has allowed for calculations of the emission factors for CO2 and gathered data for the following reservoirs: 1) aerial biomass, 2) underground biomass, 3) dead organic matter (dead wood and litter) and 4) soil organic carbon.

The National Forest Inventory (INB) showed that most of the country's forests are degraded. The improvement of the conditions of these forests that contribute to an increase in the carbon stock within those forests (restoration), together with the conservation and protection of forests within protected natural areas (stock conservation) and actions aiming at stopping the destruction of forests are now REDD+ priority actions.

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All related documentation for both the mapping of historic forest cover and the current mapping of forest types (activity data) is available. Documentation is available for national and local authorities and all databases and geospatial files are available for verification.

Component 4. MRV:

A platform was created and the proposed Methodology for MRV will be implemented as part of the National Forest Monitoring System. The methodology is based on:

- 1) Map of forest types constructed based on the definition of forests
- 2) National Forest Inventory (NFI), stratified according to the national map of forest types
- 3) Annual changes in forest cover using sampling methodology on high resolution satellite images
- 4) Coverage loss and gain maps from free medium-resolution satellite images (Landsat / Sentinel)
- 5) Evaluation of the tree component outside of forest areas (scattered trees and agroforestry production systems)
- 6) CO2 emissions/removals reporting system that combines the information from national forest maps, the Wall-to-Wall mapping of coverage changes, the evaluation of trees outside forests and the emission factors by forest types obtained from the NFI.

The different components of the MRV system have been designed with the participation of a Multidisciplinary Expert Consultant Team which comprised 25 representatives of public institutions, cooperation agencies and non-governmental organizations who discuss a number of issues, including safeguards, drivers of deforestation, strategic options, reference levels and MRV.

Comment on component implementation progress

Component 1 Organization and Consultation

Implementation Rating: Satisfactory

Status: Completed

Planned Output: By Q2, a cross-sectoral coordination body for REDD+, established and operational.

By Q1,

communications and dissemination strategy for REDD+ designed and in implementation.

Actual Output: Activities completed, output delivered

Component 2: National Strategy for Landscapes and Ecosystems Restoration

Implementation Rating: Satisfactory

Status: Completed

Planned Output: By EOP, National REDD+ Strategy has been designed and is under operation. By EOP, a SESA has been carried out and an appropriate safeguard instrument such as an ESMF has been prepared

Actual Output: Strategy has been finalized and launched. A restoration plan to support the implementation of the strategy was also launched on June 2018. Implementation has started in the region of Barra de Santiago. SESA, ESMF have been completed and are currently under validation. And the National Approach of Safeguards and a preliminary Information System of Safeguards #SIS# have been established.

Component 3. Forest Emissions Reference Level/Forest reference levels

Implementation Rating: Satisfactory

Status: Under development

Planned Output: By EOP, capacity and progress to establish a National Forest Reference Emission Level and /or a Forest Reference Level has been significantly improved

Actual Output: Maps for reference level have been developed; at the national level inputs required to build the emission factors reference levels are already available; a concept of forests has been defined; and the first National Forest Inventory (INB) was completed (2018) in addition to quantifying and evaluating the state of El Salvador's forests. A reference level will be sent in January 2019 to the UNFCCC.

Component 4. MRV

Implementation Rating: Satisfactory

Status: Under development

Planned Output: By EOP, the capacity and progress to develop a NFMS for the MRV of GHG emissions reductions have been

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significantly improved. By Q4, logical framework and arrangements for MRV in place.

Actual Output: A preliminary platform has been created and the proposed methodology for MRV will be implemented as part of the National Forestry Monitoring System

EXECUTION

Bank project related to the grant

Project ID / Name:	P124935 - El Salvador FCPF REDD Readiness
Project Status:	Lending
Global Focal Area:	Climate change
Product Line:	CN - Carbon Offset

Implementing agency and contact details

Agency:	Ministry of Environment and Natural Resources (MARN)		
Contact:	Lina Pohl		
Address:	Ministerio de Medio Ambiente y Recursos Naturales		
Phone:	503-2132-9418	Email:	lpohl@marn.gob.sv
Website:	marn.com		

PROGRAM

Program Specific Questions

1. Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those funded by Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those f

The country has made a commitment to restore one million hectares by 2030, a pledge that has been reaffirmed by the launch of its National Ecosystem and Landscape Restoration Plan. The plan proposes activities for the initial restoration of 100,000 hectares in key protected natural areas, including mangrove ecosystems. To achieve this goal, the government of El Salvador has 20 million dollars distributed in several projects financed by Spain (micro-watershed Water Cooperation Fund), the German Federal Enterprise for International Cooperation, USAID Regional Climate Change Program, sources of income from national environmental compensations as well as resources managed by El Salvador's Initiative for the Americas Fund (FIAES), among others. These supporters have contributed with different components and activities laid out in the R-PP.

2. Describe any important changes in the technical design or approach related to the Grant activities.

Additional funding is requested in the amount of \$2,5M to work on new activities strengthen processes taking place and will be used to unite other donor initiatives towards the National Strategy for Landscape and Ecosystems Restoration.

3. Describe progress in addressing key capacity issues (implementation, technical, financial management, procurement) related to this Grant.

The team of specialists has provided a close collaboration to the Project Implementation Unit team throughout the year. Three emissions took place in FY18. Video-conferences have also taken place on a regular schedule.

On components 3 and 4 of Reference Levels and MRV respectively, the Project Implementation Unit plus other related institutions working on the National Strategy for Landscape and Ecosystems Restoration including the Ministry of Agriculture, universities, NGOs, the Ministry of the Environment among others, participated in several training sessions related to REDD+, MRV, and Reference Levels.

A contract commissioned with CATIE included training for strengthening the technical capacity of the country in areas of MRV, forest inventories and GIS.

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4. Describe progress in addressing social and environmental issues (including safeguards) related to the Grant. Is the SESA conducted in accordance with the Common Approach?

The SESA was conducted in accordance to the Common Approach. The ratification of the commitment by national and territorial stakeholders to participate in the dialogue and consultation process took place, with the following objectives: a) building the National Strategy for Ecosystem and Landscape Restoration; b) preparing the SESA; c) building the Environmental and Social Management Framework (MGAS); and d) developing the Safeguards Information System (SIS).

As part of the project the Safeguards Facilitating Team (EFS) and the National Safeguards Committee (CNS) were established. Training took place with both organizations to develop a common language on safeguards and its components. A road map was designed to be implemented in each territory.

1st phase of SESA was completed. SESA consultations were useful to identify the potential impacts and environmental risks that could emerge from implementing the EN-REP, all of which are fundamental inputs to build the ESMF.

5. Is the ESMF prepared in accordance with the Common Approach?

ESMF has been completed with the support of CARE and it was prepared in accordance with the Common Approach. The ESMF will undergo a final validation during the Additional Funding phase.

6. Describe progress in stakeholder consultation, participation, disclosure of information, and the FGRM related to this Grant.

One of the major outcomes of SESA was the creation of the Ecosystems and Landscapes Restoration Roundtable of CONASAV on January 17, 2017. This is a platform integrated by more than 60 social and economic representatives from different organizations located in different parts of the territory. CONASAV oversees planning, consulting and execution of the national ecosystem restoration and conservation actions under EN-REP.

At the sub-national level, a process of dialogue, participation and consultations was implemented to inform the population and key sectors in each territory about the EN-REP process, climate change issues, and the Ecosystems and Landscapes Restoration Program. Consultation regarding the definition of the term forest and the 49 techniques for restoring ecosystems and landscapes within the framework of the EN-REP, based on the Marrakesh agreements was also completed.

A total of 63 workshops took place under this consultation and dialogue process. 3 consultation workshops were held with indigenous peoples (one in the western zone, one in the central zone and a third in the eastern zone of the country) to review the strategic options and guarantee the participation of the different indigenous peoples in the country.

DISBURSEMENTS

Disbursements Summary in USD

Date From	Date To	Planned Cumulative	Planned Period	Actual Cumulative	Actual Period
07/01/2011	12/31/2011	0.00	0.00	30,000.00	30,000.00
01/01/2012	06/30/2012	0.00	0.00	52,148.36	22,148.36
07/01/2012	12/31/2012	0.00	0.00	97,873.19	45,724.83
01/01/2013	06/30/2013	0.00	0.00	150,619.96	52,746.77
07/01/2013	12/31/2013	0.00	0.00	192,694.81	42,074.85
01/01/2014	06/30/2014	0.00	0.00	190,764.57	1,930.24
07/01/2014	12/31/2014	0.00	0.00	190,764.57	0.00
01/01/2015	06/30/2015	0.00	0.00	190,764.57	0.00
07/01/2015	12/31/2015	0.00	0.00	390,764.57	200,000.00
01/01/2016	06/30/2016	0.00	0.00	699,315.28	308,550.71
07/01/2016	12/31/2016	0.00	0.00	915,394.66	216,079.38
01/01/2017	06/30/2017	0.00	0.00	1,860,517.10	945,122.44

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01/01/2018	06/30/2018	0.00	0.00	3,578,958.91	834,808.81
07/01/2018	12/31/2018	0.00	0.00	0.00	0.00
01/01/2019	06/30/2019	0.00	0.00	0.00	0.00