# ER Program Buffer Guidelines

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1. Introduction

Through its Carbon Fund, the FCPF is seeking to pilot the implementation of REDD+ ER Programs in a diverse set of countries, via the use of positive incentives. Specifically, CF Participants will fund forest carbon Emission Reductions achieved by discrete, country-level REDD+ ER Programs. The terms of such funding will be stipulated in an ERPA signed for each ER Program.

The ERs achieved by a REDD+ ER Program are subject to both Uncertainty and Reversal Risks. Specifically:

1. Improved observation methods and data, may indicate that the emission reduction were overestimated for prior reporting periods.
2. Certain physical disturbances may cause forest carbon emissions that reduce the total number of ERs achieved.

To help manage these risks, the CF may rely on an ER Program CF Buffer to be managed by the Buffer Manager. As part of the ER Program CF Buffer, three (3) separate ER Program-specific buffer reserve accounts will be established:

1. an ‘Uncertainty Buffer’ to create incentives for improving (reducing) uncertainty associated with the estimation of ERs and manage the risk that the emission reductions were overestimated for prior reporting periods;
2. a ‘Reversal Buffer’ to insure against potential Reversals; and
3. a ‘Pooled Reversal Buffer’ to insure against potential large scale Reversals which exceed the amount of Buffer ERs set aside in the Reversal Buffer (covering, on a pro-rata basis and subject to certain requirements, Reversal Risks that may materialize under any ER Program for which an ERPA has been signed).

As detailed in these Guidelines, the proportion of ERs that must be set-aside in each buffer reserve account may change depending on improvements in emissions reductions estimates or revisions to Reversal Risk assessments. Buffer ERs that were set-aside for an initial reporting period may be released after subsequent reporting periods pending such improvements or revisions. Thus, the buffer reserves serve a dual purpose of both insuring against potential losses and providing incentives for improved quantification (reduction in Uncertainty) and management of Reversal Risks.

In the event that any transaction of ERs under any ER Program will be carried out by a specific registry which provides for its own buffer rules and procedures such registry’s buffer rules and procedures may prevail, if such an arrangement is agreed in the ERPA.
2. Use of ER Program Transaction Registries to Manage Buffer Reserves

2.1 Criterion 19 of the MF gives ER Programs the option to manage Reversal Risks through the use of an ER Program CF Buffer managed by the Buffer Manager. Likewise, Criterion 22 indicates that an ER Program CF Buffer may be used to hold a set-aside of ERs in order to account for quantification Uncertainty.

2.2 Criterion 38 of the MF stipulates that ER Programs should ensure that ERs are not double-counted (or “generated more than once”) and that ERs sold and transferred to the CF are not used or claimed by any other entity for any other purpose. These assurances may be achieved through the establishment and/or use of an “ER Transaction Registry” that meets certain criteria and can perform functions in accordance with the methods and definitions of the MF (Indicators 38.1-38.4), an ER Program Entity may establish its own ER Transaction Registry or use a “centralized” ER Transaction Registry managed by a third party on its behalf (Indicator 38.1).

2.3 ER Programs that choose to manage Reversal Risks and Uncertainty through the use of an ER Program CF Buffer should establish buffer reserve accounts for this purpose in an appropriate ER Transaction Registry.

2.4 Three (3) separate buffer reserve accounts should be established, which together will comprise the ER Program CF Buffer:

- An ‘Uncertainty Buffer’ account to hold ERs set aside for the purpose of managing Uncertainty,
- An ER Program-specific ‘Reversal Buffer’ account to hold ERs set aside for the purpose of managing Reversal Risks, and
- A ‘Pooled Reversal Buffer’ account to hold ERs set aside for the purpose of managing Reversal Risks that, if materialized, may exceed the amount of ERs set aside in the Reversal Buffer account (covering, on a pro-rata basis and subject to certain requirements, Reversal Risks that may materialize under any ER Program for which an ERPA has been signed).

2.5 The Buffer Manager(s) will manage these accounts in accordance with the Guidelines to manage Uncertainty and Reversal Risks, respectively, and to dispose of Buffer ERs set aside in these accounts at the end of an ERPA term.

3. Establishing Buffer Reserve Accounts in the ER Program Transaction Registry

3.1 At the outset of an ER Program, separate accounts must be created in an appropriate ER Transaction Registry for the exclusive purpose of receiving, disbursing, or canceling Buffer ERs that will be allocated to the Uncertainty Buffer, the Reversal Buffer and the Pooled Reversal Buffer.
3.2 The Reversal Buffer and the Pooled Reversal Buffer accounts will exist separately from any reversal risk management accounts established under an ER Program to manage reversal risks for ERs that are not subject to the ERPA and which, therefore, will not be transferred to the CF.

3.3 The Buffer Manager should be given sole authority to access and manage the Uncertainty Buffer, Reversal Buffer and Pooled Reversal Buffer accounts, such that transfers of ERs to and from the accounts, and cancelation of Buffer ERs from the accounts, may only be initiated by the Buffer Manager.

3.4 The technical requirements and modalities for managing the Uncertainty Buffer, Reversal Buffer and Pooled Reversal Buffer accounts will be elaborated in the operational guidance established for the ER Transaction Registry, in accordance with Criterion 38 (Indicator 38.4) of the MF.

4. Allocation of ERs to the Buffer Reserve Accounts

4.1 Each time ERs are reported and verified, a portion of the reported ERs must be set aside in the Uncertainty Buffer, Reversal Buffer and Pooled Reversal Buffer accounts.

4.2 Once Total ERs are determined for a particular reporting period, the ER Program Entity and/or Trustee should instruct, or help instruct, as applicable, the administrator of the ER Transaction Registry to establish serial numbers for the amount of Total ERs.

4.3 The ER Program Entity, Trustee or Buffer Manager should instruct, or help instruct, as applicable, the ER Transaction Registry administrator to transfer and deposit a portion of the serialized ERs, as Buffer ERs, into the Uncertainty Buffer account. This portion should be determined following Section 5 of these Guidelines.

4.4 The ER Program Entity, Trustee or Buffer Manager should instruct, or help instruct, as applicable, the ER Transaction Registry administrator to transfer and deposit a separate portion of the serialized ERs, as Buffer ERs, into the Reversal Buffer account. This portion should be determined following Section 6 of these Guidelines.

4.5 The ER Program Entity, Trustee or Buffer Manager should instruct, or help instruct, as applicable, the ER Transaction Registry administrator to transfer and deposit a separate portion of the serialized ERs, as Buffer ERs, into the Pooled Reversal Buffer account. This portion should be determined following Section 6 of these Guidelines.

4.6 The ER Program Entity or Trustee should instruct, or help instruct, as applicable, the ER Transaction Registry administrator to transfer from the remaining serialized ERs an amount of ERs contracted
for under an ERPA and designated for transfer to the CF, as Contract ERs or Additional ERs, into one or more account(s) designated to hold ERs.

5. Determining the Quantity of ERs to Allocate to the Uncertainty Buffer

5.1 Uncertainty of Emission Reductions associated with deforestation, forest degradation and enhancements are reported separately if measured through separate (i.e., non-integrated) approaches and when degradation is estimated using proxy data. If non-integrated approaches are used, separate quantities should be determined for the portion of Total ERs that resulted from avoided deforestation and avoided forest degradation respectively.

5.2 The quantity of Total ERs associated with avoided deforestation should be multiplied by the appropriate “conservativeness factor” for the aggregate uncertainty of the estimate for Total ERs, as presented in the following Table 1 (from Criterion 22 of the Methodological Framework). If an integrated approach is used to measure deforestation, forest degradation and/or enhancements together, the conservativeness factor (see Table 1) is applied to the Total ERs only if spatially-explicit activity data (IPCC Approach 3) and high-quality emission factors (IPCC Tier 2) were used in their calculation. Otherwise, as a default, Clause 5.3 of these Guidelines applies.

Table 1. Quantification Uncertainty Conservativeness Factors

<table>
<thead>
<tr>
<th>Aggregate Uncertainty of Total ERs</th>
<th>Conservativeness Factor</th>
</tr>
</thead>
<tbody>
<tr>
<td>≤ 15%</td>
<td>0%</td>
</tr>
<tr>
<td>&gt; 15% and ≤ 30%</td>
<td>4%</td>
</tr>
<tr>
<td>&gt; 30% and ≤ 60%</td>
<td>8%</td>
</tr>
<tr>
<td>&gt; 60% and ≤ 100%</td>
<td>12%</td>
</tr>
<tr>
<td>&gt; 100%</td>
<td>15%</td>
</tr>
</tbody>
</table>

5.3 If forest degradation is measured through a separate approach using proxy-based approaches, a general conservativeness factor of 15% is applied to the Total ERs associated with forest degradation.

5.4 The portion of Total ERs allocated as Buffer ERs to the Uncertainty Buffer should be equal to the sum of the two amounts calculated in Clauses 5.2 and 5.3 of these Guidelines.

6. Determining the Quantity of ERs to Allocate to the Reversal Buffer and the Pooled Reversal Buffer
6.1 Reversals can be caused both by natural disturbances and by human activities, which may be driven by a range of factors both internal and external to an ER Program.

6.2 In addition to the amount of Contract ERs and Additional ERs designated for transfer to the CF, a certain additional quantity of ERs out of the Total ERs should be allocated as Buffer ERs to the Reversal Buffer and the Pooled Reversal Buffer account to help manage the Reversal Risk. This additional quantity is calculated as a percentage of the Contract ERs and Additional ERs designated for transfer to the CF following each reporting period under the ERPA.

6.3 The percentage of Contract ERs and Additional ERs to be set aside in the Reversal Buffer and Pooled Reversal Buffer accounts should be determined by the Trustee, following consultations with the Program Entity, or by the Buffer Manager, as applicable, in accordance with the Reversal Risk assessment tool below.

6.4 The Reversal Risk assessment tool shall be used to determine the Reversal Risk Set-Aside Percentages for each of the Risk Factors listed in the first column of Table 2 below. The full Reversal Risk Set-Aside Percentage for the whole ER Program is calculated as the sum of the Reversal Risk Set-Aside Percentages for each of the Risk Factors. The Risk Indicators in the second column of Table 2 below are indicative and non-exclusive, and are provided to assess the Reversal Risk for each of the Risk Factors. The Reversal Risk is assessed for each Risk Factor (A-D) separately as high, medium or low. Based on the default Reversal Risk Set-Aside Percentage (Table 2, column 3) and depending on the classification of the Reversal Risk for each Risk Factor (A-D) and the corresponding incremental discount (Table 2, column 4), the resulting Reversal Risk Set-Aside Percentage should be determined.

Table 2. Determination of Reversal Risk Set-Aside Percentage

<table>
<thead>
<tr>
<th>Risk Factors</th>
<th>Examples of Risk Indicators</th>
<th>Default Reversal Risk Set-Aside Percentage</th>
<th>Discount (increment)</th>
<th>Resulting Reversal Risk Set-Aside Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Default risk</td>
<td>• Not applicable, fixed minimum amount</td>
<td>10%</td>
<td>Not applicable</td>
<td>10%</td>
</tr>
</tbody>
</table>
**A. Lack of broad and sustained stakeholder support**

- Are stakeholders aware of, and/or have positive experience with FGRM, benefit sharing plans etc. or similar instruments in other contexts?
- Have occurrences of conflicts over land and resources been addressed?

<table>
<thead>
<tr>
<th>Reversal Risk is considered high: 0% discount; OR</th>
<th>Reversal Risk is considered medium: 5% discount; OR</th>
<th>Reversal Risk is considered low: 10% discount</th>
</tr>
</thead>
<tbody>
<tr>
<td>10%</td>
<td>10%</td>
<td>0%</td>
</tr>
</tbody>
</table>

**B. Lack of institutional capacities and/or ineffective vertical/cross sectoral coordination**

- Is there a track record of key institutions in implementing programs and policies?
- Is there experience of cross-sectoral cooperation?
- Is there experience of collaboration between different levels of government?

<table>
<thead>
<tr>
<th>Reversal Risk is considered high: 0% discount; OR</th>
<th>Reversal Risk is considered medium: 5% discount; OR</th>
<th>Reversal Risk is considered low: 10% discount</th>
</tr>
</thead>
<tbody>
<tr>
<td>10%</td>
<td>10%</td>
<td>0%</td>
</tr>
</tbody>
</table>

**C. Lack of long term effectiveness in addressing underlying drivers**

- Is there experience in decoupling deforestation and degradation from economic activities?
- Is relevant legal and regulatory environment conducive to REDD+ objectives?

<table>
<thead>
<tr>
<th>Reversal Risk is considered high: 0% discount; OR</th>
<th>Reversal Risk is considered medium: 2% discount; OR</th>
<th>Reversal Risk is considered low: 5% discount</th>
</tr>
</thead>
<tbody>
<tr>
<td>5%</td>
<td>3%</td>
<td>0%</td>
</tr>
</tbody>
</table>
D. Exposure and vulnerability to natural disturbances

- Is the Accounting Area vulnerable to fire, storms, droughts, etc?
- Are there capacities and experiences in effectively preventing natural disturbances or mitigating their impacts?

<table>
<thead>
<tr>
<th>Reversal Risk</th>
<th>Discount</th>
</tr>
</thead>
<tbody>
<tr>
<td>High: 0%</td>
<td>OR</td>
</tr>
<tr>
<td>Medium: 2%</td>
<td>OR</td>
</tr>
<tr>
<td>Low: 5%</td>
<td></td>
</tr>
</tbody>
</table>

Actual Reversal Risk Set-Aside Percentage: 10+(Result A+ Result B+ Result C+ Result D) = 10 to 40%

6.5 From the Actual Reversal Risk Set-Aside Percentage, as determined in accordance with Table 2 above, half of the Default Risk percentage of 10% (i.e. 5% of Contract ERs and Additional ERs) should be deposited as Buffer ERs into the Pooled Reversal Buffer account while the remainder of the Actual Reversal Risk Set-Aside Percentage should be deposited as Buffer ERs into the Reversal Buffer account.

6.6 In determining the Actual Reversal Risk Set-Aside Percentage after each reporting period, the Trustee and the Buffer Manager(s), as applicable, should take into account the results of any related assessment done by another entity or body authorized by and acting on behalf of the CF (e.g.; Technical Advisory Panel assessments).

7. Adjustments to the Uncertainty Buffer

7.1 An ER Program may improve its MRV system, including data sampling or measurement techniques, such that the Uncertainty of Total ERs is reduced and the ER Program qualifies for a lower conservativeness factor, as indicated in Table 1 (above).

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Activities to mitigate natural disturbance may include education to reduce the risk of uncontrolled fires resulting from slash-and-burn agriculture; periodic fuel removal; establishment and maintenance of fire breaks and towers; deployment and maintenance of fire-fighting equipment (for fire risk); planting of diverse and resistant tree species (for risk of pests or disease); planting of frost, drought, flood, or wind-tolerant species (for extreme weather risk); and use of salinity-tolerant plant species (for salt-water intrusion risk)
7.2 Also, improved data sampling or measurement techniques should be used to update estimates for prior reporting periods. If such updates result in a lower estimate of Total ERs for prior reporting periods, Clause 7.3 applies. If such updates result in a higher estimate of Total ERs for prior reporting periods, Clause 7.4 applies.

7.3 If updates result in a lower estimate of Total ERs for prior reporting periods, ERs need to be cancelled from the Uncertainty Buffer account. Then:

a) The Buffer Manager should calculate the quantity of Uncertainty Buffer ERs to be canceled using the following formula:

\[ Q_c = G_{t-1} - G_{t-1 \text{ updated}} \]

Where:

\( Q_c \) = The quantity of Uncertainty Buffer ERs to be canceled

\( G_{t-1} \) = The original estimate of Total ERs for the prior reporting periods as estimated in the respective monitoring report(s)

\( G_{t-1 \text{ updated}} \) = The updated estimate of Total ERs for the prior reporting periods, based on the improved measurements

Updated estimates shall only affect Buffer ERs already deposited in the Uncertainty Buffer account in prior reporting periods. Therefore, if \( Q_c \) is greater than the remaining Buffer ERs in the Uncertainty Buffer account from prior reporting periods, then the Buffer Manager should only cancel all Buffer ERs in the Uncertainty Buffer account from prior reporting periods and permanently retire their associated serial numbers.

b) If the updated estimates for prior reporting periods show the same or a higher uncertainty, no further action is required. If the updated estimates for prior reporting periods can be produced such that the Uncertainty of Total ERs is reduced and a lower conservativeness factor applies as indicated in Table 1, Buffer ERs can potentially be released. The potential quantity of Uncertainty Buffer ERs to be released is calculated as follows:

\[ Q_R = D_{t-1} - Q_c - (G_{t-1 \text{ updated}} \times CF_t) \]

Where:

\( Q_R \) = The quantity of Uncertainty Buffer ERs to be released

\( D_{t-1} \) = The remaining Buffer ERs in the Uncertainty Buffer account from prior reporting periods

\( Q_c \) = The quantity of Uncertainty Buffer ERs to be canceled

\( G_{t-1 \text{ updated}} \) = The updated cumulative estimate of Total ERs for the prior reporting periods, based on the improved measurements
\[ CF_t = \text{The revised conservativeness factor, after improvements in measurements and respective reduction in uncertainty} \]

If \( Q_R \) is positive then the Buffer Manager may release ERs from the Uncertainty Buffer equivalent to \( Q_R \) and transfer them to an account designated to hold ERs following the instructions of the ER Program Entity or Trustee, as applicable.

If \( Q_R \) is negative then no Uncertainty Buffer ERs can be released for prior reporting periods.

7.4 If updates result in an equal or higher estimate of Total ERs for prior reporting periods, then:

a) As appropriate, Sections 4, 5, and 6 of these Guidelines should be followed to determine a new quantity of Total ERs for the prior reporting periods, as well as revised quantities for allocations to the Uncertainty Buffer, the Reversal Buffer and the Pooled Reversal Buffer.

b) If the revised quantity of required allocations to the Uncertainty Buffer for the prior reporting periods is greater than the original allocation, then additional ERs should be allocated to the Uncertainty Buffer to make up the difference.

c) If the revised quantity of required allocations to the Uncertainty Buffer for the prior reporting periods is less than the original allocation, then the Buffer Manager may release ERs from the Uncertainty Buffer and transfer them to an account designated to hold ERs following the instructions of the ER Program Entity or Trustee, as applicable. The quantity to be released should be equal to the difference between the original and revised allocation requirements.

d) Additional allocations of ERs to the Reversal Buffer and the Pooled Reversal Buffer should be made as necessary, following Section 6 of these Guidelines.

8. Disposal of Uncertainty Buffer ERs at the End of the ERPA Term

8.2 If the ER Program Entity does not wish to maintain an uncertainty buffer reserve beyond the end of the ERPA term, then the Buffer Manager should cancel the ERs in the Uncertainty Buffer account in the ER Transaction Registry prior to the end of the ERPA term. ERs should be canceled by removing them from the Uncertainty Buffer account and permanently retiring their associated serial numbers.

8.3 If the ER Program Entity wishes to continue maintaining a buffer reserve serving the same function as the Uncertainty Buffer beyond the end of the ERPA term, then the Buffer Manager should transfer ERs from the Uncertainty Buffer account in the ER Transaction Registry to an equivalent buffer account designated and controlled by the ER Program Entity or any other entity designated by the ER Program Entity prior to the end of the ERPA term.
9. Compensating for Reversals Using the Reversal Buffer and the Pooled Reversal Buffer

9.1 A “Reversal” occurs if one or more disturbance event(s) result in the aggregate amount of ERs measured and verified within the Accounting Area for one reporting period being less than the aggregate amount of ERs measured and verified within the Accounting Area for the previous reporting period(s).

9.2 The Trustee determines whether a Reversal has occurred and, if so, notifies the Buffer Manager accordingly. A Reversal can only occur if ERs have been transferred to the CF, as Contract ERs and Additional ERs, for at least one prior ER Program reporting period.

9.3 If a Reversal occurs, then Buffer ERs should be canceled from the Reversal Buffer account to compensate for the Reversal.

9.4 The quantity of Buffer ERs canceled from the Reversal Buffer account should be equal to the amount of ERs that have been previously transferred to the CF, as Contract ERs and Additional ERs, and are proportionally affected by the Reversal. The amount of previously transferred Contract ERs and Additional ERs affected by the Reversal should be calculated as follows:

\[ R_c = C/T_{t-1} \times (T_t - T_{t-1}) \]

Where:
- \( R_c \) = Quantity of Buffer ERs canceled from the Reversal Buffer account
- \( C \) = Quantity of Contract ERs and Additional ERs
- \( T_{t-1} \) = Cumulative quantity of Total ERs estimated for prior reporting periods (as an aggregate of ERs accumulated since beginning of the ERPA)
- \( T_t \) = Cumulative quantity of Total ERs estimated including the current reporting period (as an aggregate of ERs accumulated since beginning of the ERPA)

9.5 Buffer ERs should be canceled by removing them from the Reversal Buffer account, and permanently retiring their associated serial numbers.

9.6 If the amount of Buffer ERs in the Reversal Buffer account does not suffice to fully compensate for the Reversal, then the shortfall amount of Buffer ERs in the Reversal Buffer account should be covered through an equivalent amount of Buffer ERs from the Pooled Reversal Buffer, provided that the Reversal event, as determined by the Trustee, has been a non-human induced Force
Majure Event, impacting at least 25% of the ER Program Accounting Area. In this case, the Trustee shall instruct the Buffer Manager(s) to cancel Buffer ERs from each ER Program’s Pooled Reversal Buffer account on a pro-rata basis. Buffer ERs should be canceled by removing them from the Pooled Reversal Buffer account, and permanently retiring their associated serial numbers.

9.7 The ER Program Entity, Trustee or Buffer Manager should instruct, or help instruct, as applicable, the ER Transaction Registry administrator to cancel such Buffer ERs in the Reversal Buffer and Pooled Reversal Buffer account, as applicable.

10. Releasing Buffer ERs from the Reversal Buffer

10.1 Reversal Risk assessments after subsequent ER Program reporting periods may, in accordance with Table 2 above, determine a reduced risk exposure than was determined after the previous ER Program reporting period (e.g., from high to medium risk or from medium to low risk). Such reduced risk exposure should reduce the required actual set-aside percentage for Reversal Risks and allow for a release of a corresponding amount of Buffer ERs from the Reversal Buffer.

10.2 If the Reversal Risk Set-Aside Percentages are increased, the amount of ERs in the Reversal Buffer should be determined in accordance with Section 6 of these guidelines.

10.3 If the required amount of Buffer ERs set aside for the Reversal Buffer for the current ER Program reporting period was reduced below the required amount of Buffer ERs set aside in prior ER Program reporting periods, then the Buffer Manager should release Buffer ERs from the Reversal Buffer account in an amount equal to the difference of such required amounts of Buffer ERs and transfer those released Buffer ERs into an account designated to hold ERs, following the instructions of the ER Program Entity or Trustee, as applicable. The quantity of Buffer ERs to be released from the Reversal Buffer account should be determined using the following formula:

\[ Q_r = (R_{t-1} - R_t) \times N_{t-1} \]

Where:
- \( Q_r \) = The quantity of Buffer ERs to be released from the Reversal Buffer account
- \( R_{t-1} \) = The actual set-aside percentage for the Reversal Buffer applied to all reporting periods prior to the current reporting period

2 In the event that neither the Reversal Buffer nor the Pooled Reversal Buffer are able to offset the effect of a Reversal in full, the remaining effect of a Reversal will be addressed in accordance with the terms of the Emission Reductions Payment Agreement and the General Conditions applicable thereto.

3 Because the set-aside percentage is updated and retroactively applied each reporting period, the same percentage should apply to all prior reporting periods.
$R_t = \text{The actual set-aside percentage for the Reversal Buffer applicable to the current reporting period}$

$N_{t-1} = \text{The cumulative total of Contract ERs and Additional ERs for all reporting periods prior to the current reporting period}$

10.4 If $Q_r$ is greater than the number of Buffer ERs currently in the Reversal Buffer account, then the quantity of Buffer ERs remaining in the Reversal Buffer account may be released.

10.5 The required set aside for the current reporting period is calculated following the procedure described in Section 6 above. The respective quantity of Buffer ERs is transferred to the Reversal Buffer account after the quantity of Buffer ERs to be released were transferred out of the Reversal Buffer account.

11. Disposal of Reversal Buffer ERs and Pooled Reversal Buffer ERs at the End of the ERPA Term

11.1 If the ER Program Entity wishes to continue maintaining a buffer reserve serving the same function as the Reversal Buffer beyond the end of the ERPA term, then the Buffer Manager should, prior to the end of the ERPA term:

   a) Transfer all Buffer ERs remaining in the Reversal Buffer account in the ER Transaction Registry to such other buffer reserve account designated and controlled by the ER Program Entity or any other entity designated by the ER Program Entity, and

   b) Transfer a portion of the Buffer ERs remaining in the Pooled Reversal Buffer account in the ER Transaction Registry (equivalent to the ER Program’s proportional share of any amount of Buffer ERs in the Pooled Reversal Buffer remaining at the end the ER Program’s ERPA term, but not exceeding the ER Program’s original contribution) to such other buffer reserve account designated and controlled by the ER Program Entity or any other entity designated by the ER Program Entity.

11.2 If the ER Program Entity chooses to manage Reversal Risks using policies or mechanisms other than a buffer reserve, then the Buffer Manager should, prior to the end of the ERPA term:

   a) Cancel all Buffer ERs remaining in the Reversal Buffer account in the ER Transaction Registry, and

   b) Cancel a portion of the Buffer ERs remaining in the Pooled Reversal Buffer account in the ER Transaction Registry (equivalent to the ER Program’s proportional share of any amount of Buffer ERs in the Pooled Reversal Buffer remaining at the end of the ER Program’s ERPA term, but not exceeding the ER Program’s original contribution)
Buffer ERs should be canceled by removing them from the Reversal Buffer and Pooled Reversal Buffer account and permanently retiring their associated serial numbers.

Alternatively, subject to agreement between the Trustee and the ER Program Entity, the Buffer Manager may, instead of cancelling such Buffer ERs from the Reversal Buffer and Pooled Reversal Buffer account, release and transfer them into an account designated to hold ERs, following instructions by the ER Program Entity or Trustee, as applicable.

11.3 If the ER Program will not continue past the ERPA term, then the Buffer Manager should:

a) Cancel all Buffer ERs remaining in the Reversal Buffer account in the ER Transaction Registry, and

b) Cancel a portion of the Buffer ERs remaining in the Pooled Reversal Buffer account in the ER Transaction Registry (equivalent to the proportional share of any amount of Buffer ERs in the Pooled Reversal Buffer remaining at the end of the ER Program’s ERPA term).

ERs should be canceled by removing them from the Reversal Buffer account and permanently retiring their associated serial numbers.
12. Acronyms

CF  Carbon Fund
ERs  Emission Reductions
ERPA  Emission Reductions Payment Agreement
IBRD  International Bank for Reconstruction and Development
FCPF  Forest Carbon Partnership Facility
MF  Methodological Framework of the Carbon Fund dated December 20, 2013

13. Glossary

Accounting Area  ER Program area for which a Reference Level is established and over which emissions and removals from forests or select REDD+ activities are being measured, reported and verified consistently.

Additional ERs  ERs that have been generated and verified under the ER Program within the ER Program Accounting Area and for which the Grantee has been granted an Option, as specified in the ERPA.

Buffer ERs  The portion of Total ERs that are set aside in the ER Program CF Buffer in accordance with these Guidelines and the terms of the ERPA to cover Uncertainty and Reversal Risks under an ER Program.

Buffer Manager  The Trustee, the IBRD or any other entity or registry acceptable to the Trustee designated to manage the ER Program CF Buffer on behalf of the Carbon Fund.

ER Program  A REDD+ program described in an ER Program document pertinent to the Carbon Fund.

Carbon Fund  The Carbon Fund of the FCPF.

Contract ERs  Means ERs that have been generated and verified under the ER Program within the Accounting Area and have been contracted for under the ERPA, as specified in the ERPA.

Emission Reduction  Means one metric tonne of carbon dioxide equivalent reduced, avoided, removed or sequestered within the Accounting Area under the ER Program below the Reference Level, as measured, reported and Verified in accordance with the Methodological Framework.

ERPA  Emission Reductions Payment Agreement

ER Program Buffer  An ER Program buffer reserve in an ER registry agreed upon between the parties to the ERPA that is managed by the Buffer Manager and serves as a
mechanism to manage Uncertainty and Reversal Risks during the ERPA term.

<table>
<thead>
<tr>
<th>Term</th>
<th>Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>ER Program Entity</td>
<td>The party or parties specified as such in the ERPA, who enter(s) into an ERPA with the IBRD as the trustee of the Carbon Fund.</td>
</tr>
<tr>
<td>ER Transaction Registry</td>
<td>A registry system used by the ER Program to ensure that ERs are not double-counted or double-claimed. An ER transaction registry may be managed and operated by the ER Program Entity, or managed by a third party on behalf of the ER Program.</td>
</tr>
<tr>
<td>Force Majeure Event</td>
<td>An extraordinary and unavoidable event beyond the reasonable control of the Party affected by it, including but not limited to, cyclone, storm, flood, fire and insect plague, except that such an event will not be considered a Force Majeure Event if the occurrence of the event could have been prevented or mitigated by the Party affected by it</td>
</tr>
<tr>
<td>Guidelines</td>
<td>These ER Program Buffer Guidelines.</td>
</tr>
<tr>
<td>Pooled Reversal Buffer</td>
<td>A component of the ER Program CF Buffer established to help manage the risk of potential large scale Reversals which exceed the amount of ERs set aside in the Reversal Buffer and pooled across all ER Programs for which an ERPA has been signed.</td>
</tr>
<tr>
<td>REDD+</td>
<td>The reduction of emissions from deforestation and forest degradation, including the role of forest conservation, sustainable management of forests and enhancement of forest carbon stocks.</td>
</tr>
<tr>
<td>Reference Level</td>
<td>A scenario that reasonably represents the volume of emissions from the Accounting Area, expressed in tonnes of carbon dioxide equivalent per year, relative to which ERs are measured, reported and verified in accordance with the Methodological Framework.¹</td>
</tr>
<tr>
<td>Reference Period</td>
<td>Time period for which historical emissions from carbon stocks changes from forests or select REDD+ Activities are estimated to establish the Reference Level.</td>
</tr>
<tr>
<td>Reversal</td>
<td>A “reversal” occurs if one or more disturbance event(s) result in the aggregate amount of ERs measured and verified within the Accounting Area for one reporting period being less than the aggregate amount of ERs measured and verified within the Accounting Area for the previous reporting periods.</td>
</tr>
<tr>
<td>Reversal Buffer</td>
<td>A component of the ER Program CF Buffer established to help manage Reversal Risks for each ER Program separately.</td>
</tr>
</tbody>
</table>

¹ See Section 3.3 of the Methodological Framework for definitions and guidance related to the Reference Level.
Reversal Risk  The risk associated with any physical disturbance within the Accounting Area that may result in a Reversal.

Total ERs  The total quantity of ERs in the Accounting Area that occur during a reporting period, as determined by subtracting total reported and verified emissions and removals for the reporting period from the Reference Level emissions for the reporting period.

Trustee  The International Bank for Reconstruction and Development, acting as trustee of the Carbon Fund.

Uncertainty  The level of statistical uncertainty related to the estimation of ERs to be generated during the ERPA term under the ER Program which account for, among others, errors related to Reference Level estimation and ER measurements.

Uncertainty Buffer  A component of the ER Program CF Buffer established to help manage quantification Uncertainty risk for each ER Program separately.
Annex I: Numerical examples

The purpose of this Annex is to illustrate some of the equations in these Guidelines by providing numerical examples of how they should be applied. These examples do not supersede the actual text in the guidelines.

**Section 7:**

- First monitoring period Total ERs is calculated as 100
- Aggregate uncertainty of the estimate for Total ERs leads to a conservativeness factor of 15% for the first monitoring period
- So 15% * 100 = 15 ERs go into the Uncertainty Buffer

- Second monitoring period Total ERs for that period is calculated as 120
- But the program has improved its MRV system in such a way that the aggregate uncertainty of the estimate for Total ERs leads to a lower conservativeness factor of 12% for the second monitoring period
- So 12% * 120 = 14.4 ERs go in the Uncertainty Buffer for the second monitoring period

- The guidelines then require that the results of the first monitoring period get re-assessed

- The result is a lower estimate of Total ERs for the prior reporting periods
  - Section 7.3 applies

- The result is a higher estimate of Total ERs for the prior reporting periods
  - Section 7.4 applies
If Section 7.3 applies

Step a

Examples of outcomes

\[ Q_c = G_{t-1} - G_{t-1 \text{ updated}} \]

\( G_{t-1 \text{ updated}} = 82 \)

\[ Q_c = 100 - 82 = 18 \]

Since \( Q_c > 0 \), ‘remaining Buffer ERs in the Uncertainty Buffer account from prior reporting periods’ (15), all 15 ERs deposited in the Uncertainty Buffer account for prior reporting periods are cancelled.

\( G_{t-1 \text{ updated}} = 90 \)

\[ Q_c = 100 - 90 = 10 \]

10 ERs deposited in the Uncertainty Buffer account for prior reporting periods are cancelled.

\( G_{t-1 \text{ updated}} = 98 \)

\[ Q_c = 100 - 98 = 2 \]

2 ERs deposited in the Uncertainty Buffer account for prior reporting periods are cancelled.

Step b:

\[ Q_R = 15 - Q_c - (90 \times 12\%) \]

\( Q_R = 15 - 18 - (90 \times 12\%) = -13.8 \)

\( Q_R \) is negative so no ERs for prior reporting periods are released from the buffer. New buffer size: [15 – 15 = 0 for the prior reporting periods] + [14.4 for new monitoring period] = 14.4

\( Q_R = 15 - 10 - (90 \times 12\%) = -5.8 \)

\( Q_R \) is negative so no ERs for prior reporting periods are released from the buffer. New buffer size: [15 – 10 = 5 for the prior reporting periods] + [14.4 for new monitoring period] = 19.4

\( Q_R = 15 - 2 - (98 \times 12\%) = 1.24 \)

\( Q_R \) is positive so 1.24 ERs for prior reporting periods are released. New buffer size: [15 – 2 – 1.24 = 11.76 for the prior reporting periods] + [14.4 for new monitoring period] = 26.16
If Section 7.4 applies

Step a

Examples of new quantity of Total ERs

<table>
<thead>
<tr>
<th>$G_{t-1 \text{ updated}} = 110$</th>
<th>$G_{t-1 \text{ updated}} = 130$</th>
</tr>
</thead>
<tbody>
<tr>
<td>Recalculated Buffer:</td>
<td>Recalculated Buffer:</td>
</tr>
<tr>
<td>12% * 110 = 13.2</td>
<td>12% * 130 = 15.6</td>
</tr>
</tbody>
</table>

Step b

- 13.2 < 15 (ERs deposited in the Uncertainty Buffer account for prior reporting periods)
- So not applicable

Step c

- 13.2 < 15 (ERs deposited in the Uncertainty Buffer account for prior reporting periods)
- So 1.8 is released back

In addition, $110 - 100 = 10$ new ERs are created

In addition $130 - 100 = 30$ new ERs are created

- 15.6 > 15 (ERs deposited in the Uncertainty Buffer account for prior reporting periods)
- So 0.6 needs to be added to the buffer

Not applicable
**Section 9:**

- First monitoring period, Total cumulative ERs available for purchase is 80
- Risk assessment of the program leads to a set-aside percentage of 20%
- Carbon Fund pays for 40 ERs out of the 80 ERs
- So $40 \times 20\% = 8$ ERs go into the Reversal Buffer

- Second monitoring period, a Reversal has occurred and the Total cumulative emissions ERs available for purchase over the periods is 70 $\rightarrow$ Reversal of 10

\[
R_c = \frac{C}{T_{t+1}} \times (T_{t+1} - T_t)
\]

\[
R_c = \frac{40}{80} \times (80 - 70) = 5
\]
Section 10:

- First monitoring period, Total cumulative ERs available for purchase is 80
- Risk assessment of the program leads to a set-aside percentage of 20%
- Carbon Fund pays for 40 ERs out of the 80 ERs
- So 40 * 20% = 8 ERs go into the Reversal Buffer

- Second monitoring period, revised Risk assessment leads to a revised set-aside percentage of 15%

\[ Q_r = (R_{t-1} - R_t) \times N_{t-1} \]

\[ Q_r = (20\% - 15\%) \times 40 = 2 \]