

World Bank - Grant Reporting and Monitoring (GRM) Report

Report to Donor

Ref. TFOA1064
Printed On: 03/15/2018

Reporting Period: 07/01/2016 to 06/30/2017
Report Type: Progress Report
Report Status: Approved

Assignment: TFOA1064

Uruguay: Forest Carbon Partnership Facility Readiness Preparation Proposal FCPFR - Forest Carbon Partnership Facility

Task Team Leader: 00000467066 - Rodrigo Martinez Fernandez
Approving Manager: 00000253690 - Valerie Hickey

| Summary Information | |
|------------------------------------|-----------------------------|
| TF Status | ACTV |
| Recipient Country | Uruguay |
| Executed By | Recipient |
| Managing Unit | 9061 - GENDR |
| Grant Start Date / End Date | 03/16/2016 to 06/15/2020 |
| Original Grant Amount | 3,800,000.00 |
| Grant Amount | 3,800,000.00 |
| Outstanding Commitments | 0.00 |
| Cumulative Disbursements | 500,000.00 as of 06/30/2017 |
| Disbursed 07/01/2016 to 06/30/2017 | 500,000.00 |
| Donor | TF602001 - MULTIPLE DONORS |

This GRM report includes the following sections: Overview, Components, Outcome, Execution, Program(FCPFR), Disbursements.

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OVERVIEW

Overall Assessments

Grant Objectives:

The objective of the Grant is to assist the Recipient in carrying out the Readiness Preparation Activities in order to strengthen the Recipient's capacity to participate in future REDD plus carbon payment transactions

Overall progress from 07/01/2016 to 06/30/2017 with regard to Achieving Grant Objectives:

Comment:

This progress report is the first one made since the technical personnel was hired in December 2016. That said, the work plan and timelines have been adjusted over time to reflect the targets laid out in the Assessment Note. The new work plans seek to recover part of the time lost during the first year of execution due to the delays in consolidating the project at the political and administrative level, in particular with the long periods needed in government project in Uruguay to hire personnel, up to 8 months.

Nonethelss the Project Implementation unit and technical staff presented an organized plan during the last mission on April 2017 where key aspects were captured in the Aide Memoire showing to date steady progress in achieving them.

In this report we are presenting the achievements and progress towards the indicators of the Assessment Note showing targets achieved or in progress towards the goals for each quarter as planned.

Overall progress from 07/01/2016 to 06/30/2017 with regard to Implementation of Grant Financed Activities:

Comment:

Implementation of the grant resource have been rather slow, this is due mainly to the approach to that the government is pursuing towards investments and disbursements. A great deal of the tasks will be done by own staff and less by firms. The PIU has planned to have a more advanced and consulted REDD+ Strategy that will lead them to an investment plan to achieve some of the activities related to information gathering such as: reference emission and forest levels, forest degradation dynamics, and information about the status of the forest itself. That said the mission planned for November 20-24 will look among among one of its main goals to help the government agree on a grant disbursement plan that will harmonize with the timelines of the FCPF and the grant execution deadline of December 2019.

Grant follow-up and structure

Description and context of Grant:

The project contemplates activities to design and implement policies and programs to reduce emissions form deforestation/degradation, which anticipates a full and meaningful engagement with potentially impacted stakeholders. The main results expected at project closure are:

(a)#Organization, Consultation and Grievance Redress

(i)#Establishing and operationalization of: (A) a consultative platform for REDD+ implementation; and (B) a Readiness Preparation Activities implementation unit (#Project Implementation Unit# or #PIU#);

(ii)#Designing and carrying out of a communications and information dissemination strategy at the national level; and

(iii)#Designing and implementing or, if applicable, strengthening existing feedback, grievance and redress mechanisms to meet the needs of people who might be affected by REDD+.

(b)#Preparation of REDD+ Strategy

(i)#Identifying and analyzing the main direct and indirect causes of deforestation and forest degradation; and

(ii)#Designing of: (A) effective strategic options for REDD+; and (B) an implementation framework for REDD+.

(c)#Strategic Environmental and Social Assessment

(i)#Carrying out of SESA in accordance with the terms of the SESA Work Plan, including diagnostic studies to assess the key risks

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of the strategic options under (b)(ii) above; and

(ii) Preparing an ESMF, including, if applicable, an Indigenous Planning Peoples Framework (#IPPF#), a Resettlement Policy Framework (#RPF#) and a Process Framework (#RP#), all in accordance with the World Bank's Safeguards Policies.

(d) Development of a National Forest Reference Emission Level or a Forest Reference Level

Designing a national reference emissions level or reference level for the forest sector in the Recipient's territory.

(e) Design of National Forest Monitoring and Safeguards Systems

Designing and implementing at the national level (1) a forest monitoring system; and (2) an information system for multiple, other impacts, safeguards and governance in relation to REDD+.

(f) Design of Monitoring and Evaluation Framework

Designing and implementing a framework to monitor and evaluate the Readiness Preparation Activities

Expected follow up (if any): Follow up Bank project/loan/credit/grant

Comment on follow up:

A supervision mission will take place on Nov 20-24 2017 with 2 days of workshops to review the National Strategy for Native Forests in addition to working sessions on the Operational Annual Plan.

In January 20th a technical mission is being organized to participate in a workshop where reference levels and MRV systems will be discussed with several counterparts from FAO and Chile's CONAFOR among others.

With regards to the main steps expected for the next semester are:

To begin the communication process with at least 8 workshops at the level of Montevideo and the interior of the country.

Integration and first meeting of the national REDD + roundtable with actors from civil society, academia, private sector and government.

Consultation regarding the causes of deforestation and multiple benefits of forests.

Identification of REDD activities to prioritize.

Identification of REDD activities for pilots.

Preparation of FREL with TIER 1.

Map of land uses and land use change agreed within the Technical Committee

Draft document of causes of deforestation agreed by the technical committee.

First draft of policies, actions and measures have been identified to be consulted during the SESA process.

Completion of the detailed consultation methodology document for the SESA process.

Forest monitoring system proposal.

End Date of Last Site Visit:

Restructuring of Grant:

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No Restructuring envisioned so far.

OUTCOME

Comments on outcome achieved from 07/01/2016 to 06/30/2017

Indicators from the Assessment Note have been used to review outcome and output progress

Subcomponent 1a. National REDD+ Readiness Management Arrangements

By Q2, a cross-sectoral coordination body for REDD+ (Mesa REDD+), and by Q3 a multi-stakeholder participation platform (Comite REDD+), involving a broad range of key stakeholders, are established and operating

By Q2, a national communications and dissemination strategy for REDD+ has been designed and initiates implementation, rolling until the end of project.

Results:

The Technical Committee is functioning and meets every 3 months. The Political Committee has also met, which includes the Technical Committee in addition to MGAP and MVOTMA political appointees

The Communication strategy first draft is ready. Coordination meetings about territorial dynamics took place in order to provide inputs into the Communication Strategy that in turn will feed the process of shaping the REDD + Roundtable. Initial activities laid out in the communications strategy have started.

The REDD + Roundtable with civil society integration is formed and has met once. The REDD + Round Table will be fully consolidated before the end of Q4.

Subcomponent 1b Consultation Participation and Outreach

By Q3, a national participation and consultation plan for REDD+ has been designed and is under implementation.

Results:

In the second quarter the government designed the Communication Strategy, which was evaluated by the Technical Committee. The initial communication and dissemination activities have started.

The participation and consultation process will start on the second quarter of 2018, as stated in the Operational Annual Plan. A draft design of the SESA and the workshops has been produced.

Bilateral meetings were held with different ministerial, departmental, and technical actors who guided the government in a first territorial approach to relevant stakeholders. These inputs will be applied in the dissemination and communication stage planned for the second half of 2017.

Subcomponent 2a: Assessment of Land Use, Land Use Change Drivers, Forest Law, Policy and Governance

By Q 12 a regulatory and institutional framework to facilitate implementation of REDD+ activities and govern benefit sharing in the country has been strengthened and updated

Results:

The regulations directly and indirectly related to the Native Forest in Uruguay have been analyzed, as well as the institutional framework.

Subcomponent 2b: REDD+ Strategy Options

By the end of project, a National REDD+ Strategy has been designed in consultations, ready to be implemented, and based on analytical studies of drivers of deforestation and forest degradation, including: the design of specific legal, economic, benefit sharing and technological instruments.

The analysis of the causes of Degradation and Deforestation of the Native Forest have started. Direct factors such as the expansion of the agricultural and forestry frontier are being analyzed. Also livestock activity, illegal logging, infrastructure

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projects, urbanization or extractive industries have been identified as the main deforestation factors. At the same time, the development of the appropriate tools for the verification of these causes of deforestation, adapted to the conditions of the forest in Uruguay, are being studied.

An analysis of the existing information to be used in the National Forest Inventory, such as folders of forest records, and management plans is being carried out. This activity will help determine economic, social and biological parameters related to the native forest and conservation incentives and native forest management in Uruguay.

The government is elaborating methodologies (in a first draft status) to analyze: a) tax exemptions (economic amounts and geographical location), b) the distribution of land tenure linked to the native forest, c) products associated with this type of tenure d) degradation parameters (presence of exotic species and causes of invasion), among others

Subcomponent 2c: Implementation Framework

By Q8 measures have been designed and are in place to mitigate the potential social, environmental and economic impacts of REDD+ implementation. Including:

- a) A Grievance, Feedback and Redress Mechanism (GFRM)
- b) A SESA has been carried out and an Environmental and Social Management Framework (ESMF) produced.

Results:

- a) FGRM. The hiring of a consultancy for this product is being evaluated. The pros and cons, was discussed during the south south cooperation mission with Chile on August 2017.
- b) The design of the SESA is planned for the fourth quarter of 2017 and its application to begin during the fifth semester of project execution. Following the deadlines established in the operational plans for the beginning of 2019 both SESA and MGAS will be finalized.

Subcomponent 2d: Social and Environmental Impacts

OP 4.10 report.

Meetings have taken place that include the Indigenous Organizations. The PIU participated in 2 meetings related to the Nagoya Protocol where IP organizations were invited and participated. Contacts were made with representatives to talk briefly about the REDD + Project

The different safeguards are being evaluated: the Operational Policies of the WB, the Safeguards of Cancún and Green Climate Fund.

Component 3 - Reference Emissions Level/Reference Levels

By end of project, the capacity to establish a National Forest Reference Emission Level and/or a Forest Reference Level has been significantly improved:

By Q12, all necessary information needed to establish the reference level has been gathered.

Results:

Q12 - This result is very advanced, having completed the survey, analysis and systematization of information linked to activity data. In relation to the emission factors, this activity is still in process with key information already gathered.

By Q16 a business as usual reference level scenario that includes deforestation and forest degradation has been developed.

Q16 - There is still no reference level for deforestation and forest degradation, since the corresponding activity data and emission factors are being generated

For the elaboration of the land use and land use change maps (period 2000-2015), FAO was identified as a counterpart for this work. Several informational exchanges were made by the government with the corresponding technical staff of FAO to agree

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on objectives and define the corresponding work plan. The ToRs for this cooperation agreement were drafted.

In addition a bibliographic review of the different existing definitions of forest at the national level and internationally is being carried out by the technical staff from the PIU.

Subcomponent 4a: National Forest Monitoring System

(i) Q8 - progress is being made in establishing the National Forest Monitoring System, through the systematization of the National Forest Inventory data, and the analysis of the methodologies of the IPCC 2006.

Results:

Based on existing GIS information at the national level and of interest to the project, a GIS was temporarily constructed in a local database. The database has different layers of information, such as data from the IFN sampling points, data from the historical series of forest mapping, DINOT coverage maps, Collect Earth sampling points, as well as general country information. (registers, administrative divisions, cities, etc.).

Subcomponent 4b: Information System for Multiple Benefits, Other Impacts, Governance, and Safeguards

(ii) By Q4, non-carbon benefits indicators have been identified and validated in a participatory manner, and necessary measures are in place to gather data according to a determined schedule.

Results:

The REDD + technical team has participated in south-south exchanges on SIS and Safeguards. A review of methodological lessons learned is being done to identify and monitor multiple benefits.

Grant Outcome Indicators

No Outcome indicators are defined or used for this grant.

COMPONENTS

Output and Implementation by Component

Subcomponent 1a. National REDD+ Readiness Management Arrangements

Status: Under Implementation

Planned Output: By Q2, a cross-sectoral coordination body for REDD+ (Mesa REDD+), and by Q3 a multi-stakeholder participation platform (Comite REDD+), are established and operating

Actual Output: The Technical Committee is functioning and meets every 3 months. The Communication strategy first draft is ready. The REDD + Roundtable with civil society integration is formed and has met once

Subcomponent 1b Consultation Participation and Outreach

Status: Under Implementation

Planned Output: By Q3, a national participation and consultation plan for REDD+ has been designed and is under implementation.

Actual Output: In the second quarter the government designed the Communication Strategy, which was evaluated by the Technical Committee. The initial communication and dissemination activities have started.

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Subcomponent 2a: Assessment of Land Use, Land Use Change Drivers, Forest Law, Policy and Governance

Status: Under Implementation
Planned Output: By Q 12 a regulatory and institutional framework to facilitate implementation of REDD+ activities and govern benefit sharing in the country has been strengthened and updated
Actual Output: The regulations directly and indirectly related to the Native Forest in Uruguay have been analyzed, as well as the institutional framework.

Subcomponent 2b: REDD+ Strategy Options

Status: Under Implementation
Planned Output: By the end of project, a National REDD+ Strategy has been designed in consultations, ready to be implemented
Actual Output: The analysis of the causes of Degradation and Deforestation of the Native Forest have started. Direct factors such as the expansion of the agricultural and forestry frontier are being analyzed

Subcomponent 2d: Social and Environmental Impacts

Status: Procurement On going
Planned Output: OP 4.10 report.
Actual Output: Meetings have taken place that include the Indigenous Organizations.

Component 3 - Reference Emissions Level/Reference Levels

Status: Under Implementation
Planned Output: By Q12, all necessary information needed to establish the reference level has been gathered.
Actual Output: This result is very advanced, having completed the survey, analysis and systematization of information linked to activity data.

Subcomponent 4a: National Forest Monitoring System

Status: Under Implementation
Planned Output: Q8 - progress is being made in establishing the National Forest Monitoring System, through the systematization of the National Forest Inventory data
Actual Output: Q8 - progress is being made in establishing the National Forest Monitoring System, through the systematization of the National Forest Inventory data

Subcomponent 4b: Information System for Multiple Benefits, Other Impacts, Governance, and Safeguards

Status: Under Implementation
Planned Output: By Q4, non-carbon benefits indicators have been identified and validated in a participatory manner, and necessary measures are in place to gather data according to a determined schedule
Actual Output: The REDD + technical team has participated in south-south exchanges on SIS and Safeguards. A review of methodological lessons learned is being done to identify and monitor multiple benefits

Comment on planned and actual Output

Comment on component implementation progress

Component 1. Consultation, Participation and Divulcation of Information.

The REDD + process in Uruguay is carried out jointly by the Ministry of Agriculture and Fisheries (MGAP) and the Ministry of Housing, Territorial Planning and Environment (MVOTMA). Both institutions have a history working together on participation platforms and at a territorial level with national coverage.

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In these spaces of participation converge actors from different sectors strongly linked to the forest ecosystems of the country. The government seeks to exploit these channels and engage civil society for consultation of the REDD + process.

In the month of July of 2017, sectoral meetings were held with Civil Society Organizations, environmental NGOs, and indigenous and Afro-Uruguayan associations, as well as with associations of rural producers. In addition to these meetings scheduled in Montevideo during the month of June, the government will work the rest of the semester with other roundtables of civil society taking advantage of existing institutions linked to livelihoods and protected areas of MGAP and MVOTMA, . These meetings are expected to start delineating the representation that each group will have in the national REDD roundtable table, which will be formed before the end of the year, as well as participation in the different stages of preparation of the Strategy.

An easy-to-read document has been generated to serve as a presentation of the preparation phase of the Uruguay REDD + Strategy, including information on the program at a global level, its implications for the country and the importance of duly informed participation of all sectors. This document will be distributed in participating regions where MGAP and MVOTMA engage at territorial level, but also to organizations or actors relevant to the REDD + process that do not participate in these areas.

Component 2. National REDD + Strategy

As part of the process preparing the national REDD + strategy, the government considered necessary to carry out the following activities among others: designing a participation and consultation process; identify the causes of deforestation, degradation and barriers to the sustainable management, conservation and the increase of carbon stocks; and design policy proposals. With respect to these activities: (1) the identification of causes of deforestation and degradation is in progress by technical staff from the PIU, and a draft has been prepared that will be revised against the results of land use change maps; (2) a communication strategy has been completed, which will lead to jumpstart the full consultation processes in 2018; (3) Discussions are taking place on REDD + priorities for the country within the technical committee and the political committee ; (4) The General Forest Directorate is participating in the process of developing an institutional policy for native forests. Also an index of topics for the REDD+ strategy document was agreed among institutions already.

Component s 3 and 4 MRV and Forest Reference Emission Level

FREL

Although technical and political aspects of FREL have yet to be defined, they will be supported by the Bank by the Methodology expert for Latin America of the FCPF in January 2018 at a workshop organized in Montevideo. Decision have been made though by the team to collect the necessary information and take the necessary steps to reach a TIER 1 level by the end of 2017 and an TIER 2 level by the end of 2018. The progress achieved to date in FREL are focused on the fine-tuning of existing information to finalize the maps of land use change and information gathering of emission factors.

MRV

The ToR#s and the technical and logistical preparations necessary to carry out training sessions to create a map of coverage and change of forest cover before the end of 2017 have been made. The lessons learned will lead to having a sketch of the forest monitoring system by the end of the year.

SIS

Within the framework of the preparation of the SESA process, communication and consultations, have taken place and are the basis for the process of preparing the SIS. It is expected to have ToRs drafted to hire a specialized firm to undertake the SESA process before the end of 2017. In this way the specific work of the SIS will start on the second half of 2018 and completed by the first half of 2019.

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EXECUTION

Bank project related to the grant

Project ID / Name: P151978 - Uruguay FCPF REDD READINESS
Project Status: Lending
Global Focal Area: Climate change
Product Line: CN - Carbon Offset

Implementing agency and contact details

Agency: Ministry of Cattle Ranching Agriculture Fisheries
Contact: Jorge Marzaroli
Address: Avda. E. Garzón 456 - CP 12900
Phone: (+598) 2309 4507
Email:
Website:

PROGRAM

Program Specific Questions

1. Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those funded by Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those f

The PIU have been coordinating with Chile's CONAFOR to advance on specific aspects of MRV, Reference Level and Safeguards. There are no other REDD+ Activities perse in the country, but coordination is taking place with research initiatives such as the one performed by Unique on native forests.

2. Describe any important changes in the technical design or approach related to the Grant activities.

No changes in the technical design have been done

3. Describe progress in addressing key capacity issues (implementation, technical, financial management, procurement) related to this Grant.

Financial and Procurement specialists based in Argentina have maintained regular contact with the Project Implementaiton Unit on financial audits and migration to STEP for instance.

4. Describe progress in addressing social and environmental issues (including safeguards) related to the Grant. Is the SESA conducted in accordance with the Common Approach?

The design of the SESA is planned for the fourth quarter of 2017 and its application to begin during the fifth semester of project execution. Following the deadlines established in the operational plans for the beginning of 2019 both SESA and MGAS will be finalized.

Within the framework of the preparation of the SESA process, communication and consultations, have taken place and are the basis for the process of preparing the SIS. It is expected to have ToRs drafted to hire a specialized firm to undertake the SESA process before the end of 2017. In this way the specific work of the SIS will start on the second half of 2018 and completed by the first half of 2019. The different safeguards are being evaluated: the Operational Policies of the WB, the Safeguards of Cancún and Green Climate Fund.

With regards OP 4.10 report. Meetings have taken place that include the Indigenous Organizations. The PIU participated in 2 meetings related to the Nagoya Protocol where IP organizations were invited and participated. Contacts were made with representatives to talk briefly about the REDD + Project. An evaluation to comply with the OP 4.10 is planned to start in 2017. The activities so far have followed the Common Approach

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5. Is the ESMF prepared in accordance with the Common Approach?

A cooperation agreement with Chile was defined in August of this year to work on SESA, REDD + MGAS in both countries. The activities involve a series of visits and exchanges that begin in August 2017. The hiring of a consultancy for this product is being evaluated. The pros and cons, was discussed during the south south cooperation mission with Chile on August 2017. The government has worked on a draft of an index for the ESMF.

6. Describe progress in stakeholder consultation, participation, disclosure of information, and the FGRM related to this Grant.

The REDD + process in Uruguay is carried out jointly by the Ministry of Agriculture and Fisheries (MGAP) and the Ministry of Housing, Territorial Planning and Environment (MVOTMA). Both institutions have a history working together on participation platforms and at a territorial level with national coverage. In these spaces of participation converge actors from different sectors strongly linked to the forest ecosystems of the country. The government seeks to exploit these channels and engage civil society for consultation of the REED + process.

In the second quarter the government designed the Communication Strategy, which was evaluated by the Technical Committee. The initial communication and dissemination activities have started.

The participation and consultation process will start on the second quarter of 2018, as stated in the Operational Annual Plan. A draft design of the SESA and the workshops has been produced.

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An easy-to-read document has been generated to serve as a presentation of the preparation phase of the Uruguay REDD + Strategy, including information on the program at a global level, its implications for the country and the importance of duly informed participation of all sectors. This document will be distributed in participating regions where MGAP and MVOTMA engage at territorial level, but also to organizations or actors relevant to the REDD + process that do not participate in these areas.

DISBURSEMENTS

Disbursements Summary in USD

| Date From | Date To | Planned Cumulative | Planned Period | Actual Cumulative | Actual Period |
|------------|------------|--------------------|----------------|-------------------|---------------|
| 01/01/2016 | 06/30/2016 | 0.00 | 0.00 | 0.00 | 0.00 |
| 07/01/2016 | 12/31/2016 | 0.00 | 0.00 | 500,000.00 | 500,000.00 |
| 01/01/2017 | 06/30/2017 | 0.00 | 0.00 | 500,000.00 | 0.00 |
| 07/01/2017 | 12/31/2017 | 0.00 | 0.00 | 793,536.13 | 293,536.13 |
| 01/01/2018 | 06/30/2018 | 0.00 | 0.00 | 793,536.13 | 0.00 |
| 07/01/2018 | 12/31/2018 | 0.00 | 0.00 | 0.00 | 0.00 |

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|------------|------------|------|------|------|------|
| 01/01/2019 | 06/30/2019 | 0.00 | 0.00 | 0.00 | 0.00 |
| 07/01/2019 | 12/31/2019 | 0.00 | 0.00 | 0.00 | 0.00 |
| 01/01/2020 | 06/30/2020 | 0.00 | 0.00 | 0.00 | 0.00 |