

World Bank - Grant Reporting and Monitoring (GRM) Report

Report to Donor

Ref. TF099264
Printed On: 09/26/2016

Reporting Period: 07/01/2015 to 06/30/2016
Report Type: Progress Report
Report Status: Approved

Assignment: TF099264

FCPF Nicaragua Readiness Preparation Proposal - Formulation Grant FCPFR - FOREST CARBON PARTNERSHIP FACILITY

Task Team Leader: 00000316207 - Augusto Garcia
Approving Manager: 00000483596 - Raul Ivan Alfaro Pelico

Summary Information	
TF Status	ACTV
Recipient Country	Nicaragua
Executed By	Recipient
Managing Unit	9272 - GEN04
Grant Start Date / End Date	08/31/2011 to 06/30/2018
Original Grant Amount	200,000.00
Grant Amount	3,800,000.00
Outstanding Commitments	0.00
Cumulative Disbursements	2,025,230.80 as of 06/30/2016
Disbursed 07/01/2015 to 06/30/2016	1,016,418.38
Donor	TF602001 - MULTIPLE DONORS

This GRM report includes the following sections: Overview, Components, Outcome, Execution, Program(FCPFR), Disbursements.

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OVERVIEW

Overall Assessments

Grant Objectives:

The objective of the grant's Formulation Activities is to assist the recipient, as a REDD Participant Country in the FCPF, to develop its Readiness Preparation Proposal (R-PP) on the basis of the Readiness Plan Idea Note and following the FCPF template for the Readiness Plan. Later stages of the grant may also assist with further development of R-PP components, thus helping the country to move toward 'REDD Readiness'.

Overall progress from 07/01/2015 to 06/30/2016 with regard to Achieving Grant Objectives:

Comment:

The PDO for the second installment of this grant (\$3.6M) is to help the Recipient become ready for future ENDE - REDD+ implementation by preparing its key elements, systems, and/or policies needed, in a socially and environmentally sound manner.

At the end of FY16, the grant disbursements had reached 50 percent and commitments were at 55,5 percent. To date, the grant disbursements stand at 56 percent and with USD 475,000 in recent commitments, the figure reaches 69 percent of total funding.

The REDD+ Readiness activities are moving steadily towards achieving the stated objectives, with Nicaragua establishing robust national REDD+ management arrangements, progressing relatively well in the design of the ENDE-REDD+ strategy, and progressing well on establishment of both the Forest Reference Emission Level / Forest Reference Level and the National Forest Monitoring System and the design and implementation of a Monitoring and Evaluation framework for the project. MARENA has made less progress in the design of an information system to collect information on multiple benefits resulting from ENDE-REDD+ activities to stakeholder groups.

The Forest Carbon Partnership Facility (FCPF) is the only funding source supporting directly the implementation of the Readiness Preparation Proposal in Nicaragua. This is a deliberate decision of the Government of Nicaragua which seeks to realistically match country capacity to absorb Readiness resources. Other partners, however, support Readiness through direct technical collaboration with MARENA and INAFOR (i.e. the GIZ program to support REDD+ in Central America) or with the Northern and Southern Caribbean Coast Regional Autonomous Governments (RACCN and RACCS, respectively).

Effects of the slow progress in the first 1.5 year of grant implementation continue to be felt, but the government is highly committed to increase the role of the forest sector to contribute to development and environmental national goals. Slow progress in the first year was due to delays in setting up the Project Management Unit (PMU). Other causes of delays are: changes in technical staff, mainly reflecting difficulty to find human resources in the country qualified in REDD+ and deviation of the staff time from the Results Framework to seize opportunities available in the Carbon Fund (preparation of the Nicaragua ER-PIN in May-October, 2015).

MARENA undertook a self-assessment of its performance regarding compliance with the Readiness Assessment Framework at mid-term. The results are presented in the Mid-Term Report submitted to the FCPF Participants Committee (FCPF PC). Also, the report identifies gaps towards achieving Readiness for REDD+ that are not currently financed. This analysis informed the additional finance request amounting to \$5M that will be considered at the 22nd meeting of the FCPF PC in late September, 2016.

The Project Management Unit has broad support from high-level ministries including the Presidential Secretariat for National Public Policies and the Ministry of Finance and Public Credit. Since the Government of Nicaragua aims at entering the FCPF Carbon Fund, the Readiness process is instrumental to establish the foundations for a solid Emission Reduction Program Document with strong stakeholder support. As a result, however, MARENA has focused its Readiness efforts mainly in the Caribbean Coast regions, the accounting area of a future Emission Reduction Program.

Overall progress from 07/01/2015 to 06/30/2016 with regard to Implementation of Grant Financed Activities:

Comment:

Overall progress over the reporting period is moderately satisfactory. Nonetheless, the progress achieved is substantial enough to merit additional funding from FCPF.

The REDD+ management structures, including a three-level decision making platform (political, technical and general public), are fully operational, with Indigenous Peoples and Local Communities being represented in both the political and technical

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working groups. The Presidential Secretariat for National Public Policy (SPPN) and the Ministry of Finance and Public Credit (MHCP) are providing strong support to the Readiness process by facilitating MARENA's interaction with the Ministry of Agriculture (MAG), the Ministry of Family Economy (MEFCCA), the National Forest Institute (INAFOR), and the National Institute for Territorial Studies (INETER) to promote policy alignment and actively seeking investment resources for a national forest program. MARENA is applying several good practices on social inclusion, but it needs to broaden its REDD+ actions beyond the Caribbean Coast regions.

The Project Implementing Unit is undertaking a number of assessments that will provide the foundations to develop the first version of the ENDE-REDD+ strategy. These assessments are validated in thematic round tables clustered under the Working Group II (technical). The assessments include: drivers of deforestation, legal and governance aspect of the forest sector (including land and resource rights), the Strategic Environmental and Social Assessment, options for benefit-sharing and options for a Feedback Grievance and Redress Mechanism. To ensure the results of these assessments are robust, MARENA has recently strengthened the Project Implementing Unit and also is establishing a Memorandum of Understanding with regional and national universities, and with some NGOs working in the RACCN and RACCS.

The Project Implementing Unit is implementing the Monitoring and Evaluation Framework designed for the project. The Mid Term Review was entirely conducted by the PMU team. This represented a considerable effort for the team, but also an opportunity to make a thorough assessment of the capacity gaps in the team to achieve the Readiness Assessment Framework standard. The Government of Nicaragua maintains its goal of submitting a Readiness Package (R-Package) for the consideration of the FCPF Participant Committee at the 23rd meeting in Spring 2017. Presenting an R-Package in this date is a key milestone for the Government of Nicaragua, as it will enable to submit a first version of the Emission Reduction Program Document before the Carbon Fund Participants.

If the PC approves the Government of Nicaragua's additional financing request for Readiness the grant timeframe will likely require at least a 15-month extension.

Grant follow-up and structure

Description and context of Grant:

Expected follow up (if any): Follow up Bank project/loan/credit/grant

Comment on follow up:

In August 2016, MARENA finished its Mid-Term report with a US\$5 M additional funding request to complete Readiness. The World Bank considers that significant progress has been made by the Nicaragua REDD+ initiative to qualify for additional funding in the proposed amount. The MTR was submitted to the FCPF for consideration of the Participant Committee in September 2016. If the FCPF Participant Committee decides to allocate additional funding to Nicaragua, the WB team would have to seek internal approval of the CMU to proceed to implement a second phase of Readiness in the country.

This grant is linked to the preparation of an Emission Reduction Program (approx US\$55 M in results-based payments) to be submitted the FCPF Carbon Fund in September 2017. In support to this process, the Bank team is working with an inter-institutional team led by the Ministry of Finance, the Presidential Secretariat for National Public Policies, and MARENA. This technical support includes hiring international consultants/firms to help prepare the Emission Reduction Program Document, in time for submission to the above-mentioned meeting of the Carbon Fund in 2017. Also, during a recent visit of top-level authorities to the WB Headquarters, the Ministry of Finance and the Presidential Secretary for National Public Policies requested WB team technical support to increase their understanding of opportunities to access to climate financing and other sources to finance a potential national forest program, which would lead to greenhouse gas emission reductions.

End Date of Last Site Visit:

Restructuring of Grant:

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OUTCOME

Comments on outcome achieved from 07/01/2015 to 06/30/2016

As per the Assessment Note of the Nicaragua R-PP, the outcome indicator of the PDO is the following: The main components of the Nicaragua REDD Readiness Package (R-Package) are drafted and broadly discussed. On that basis, the results indicators of this grant are intended to help Nicaragua prepare and consult the key elements of the R-Package. Between December 2013 and June 2016, the implementing agency has carried out several activities and achieved substantial progress to establish and operate the main platforms to ensure a robust REDD country dialogue and train the many REDD stakeholders. The country is on the way to complete the required assessments and studies to finalize a draft REDD Strategy (ENDE), carry out the SESA, prepare a draft ERL and NFMS. These are the key elements of the R-Package. A detailed action plan was agreed during the mid-term review mission and is explained in the attached aide-memoire of the mission. Also, for the completion of R-Package, Nicaragua has prepared a request from additional financing from the FCPF. The R-Package will be ready for discussion at the FCPF PC in Q4 of FY17.

Grant Outcome Indicators

Grant outcome indicators are listed below.

The main components of the Nicaragua REDD Readiness Package (R-Package) are drafted and broadly discussed.

Baseline No R-Package is available at the moment of preparing the Nicaragua R-PP and its Assessment Note
Value:

Date: 12/16/2013

Progress to Assessment of drivers of deforestation and other legal and institutional studies, early assessment of strategic
Date: options; early drafts of the ENDE REDD Strategy, ERL, and NFMS; SESA Plan and first consultation workshops

Date: 09/16/2016

Target Value: Final draft ENDE REDD Strategy, ESMF, REL, and NFMS are prepared and discussed nationwide.

Date: 12/31/2017

COMPONENTS

Output and Implementation by Component

Organization and Consultation, and Grievance Redress

Status: Under Implementation

Planned Output: PIU established; information exchange platform, early dialogue; indigenous communities adequately consulted and participate in the process

Actual Output: ENDE-REDD+ coordination unit fully established, adequately staffed; ENDE-REDD+ dialogue platform fully functioning; key stakeholders including indigenous peoples have participated in early dialogue.

Preparing the National ENDE-REDD+ Strategy

Status: Under Implementation

Planned Output: Operational manual dialogue platform; FGRM designed; draft ENDE-REDD+ strategy; drivers of deforestation study; strategy options, implementation framework; SESA/ ESMF

Actual Output: Operational manual in place; drivers of deforestation analysis under development; strategic options, implementation framework, SESA/ESMF, and FGRM in initial stages of development.

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Development of a Forest Reference Emissions Level

Status: Under Implementation
Planned Output: Assessment of available institutional information and capacity; study on institutional capacity to prepare REL and MRV; standard methodology and protocol for REL and MRV
Actual Output: Assessment of available information and capacity to calculate deforestation in progress; study of the required institutional capacity to prepare REL and MRV, methodology and protocols developed.

Designing a National Forest Monitoring System

Status: Under Implementation
Planned Output: A multi-purpose National Forest Monitoring designed; capacity of ENDE-REDD+ institutions to carry out monitoring activities is strengthened
Actual Output: National forest monitoring system under preparation; monitoring capacity of institutions needs to be strengthened

Designing of an ENDE-REDD+ Monitoring and Evaluation Framework

Status: Under Implementation
Planned Output: The ENDE-REDD+ Monitoring and Evaluation Plan is prepared and being implemented.
Actual Output: The ENDE-REDD+ Monitoring and Evaluation Plan is prepared and being implemented.

Comment on planned and actual Output

Comment on component implementation progress

Component 1: Organization and Consultation, and Grievance Redress Mechanism. The Project Management Unit (PMU) is fully established and is in charge of the national coordination of the ENDE-REDD+. The PMU leads implementation of activities planned under the Readiness grant, including procurement and financial aspects. The multi-sectoral dialogue and consult platform is being operationalized, as planned during the R-PP phase. The Working Group I (top-level authorities) steers the elaboration of the ENDE-REDD+ strategy, providing policy guidance to the REDD+ agenda. The Working Group II (public sector experts) and its four thematic roundtables (SESA, information sharing, MRV and financial) provide technical guidance to develop the different components of the ENDE-REDD+. The Working Group III, which includes a wide range of stakeholders, is intended to undertake consultation of mayor milestones of the ENDE-REDD+. MARENA recently updated the stakeholder map to ensure an extensive consultation of the first version of the ENDE-REDD+, planned at the beginning of 2017. A Monitoring and Evaluation Framework to monitor implementation progress of the REDD+ readiness process has been prepared (and utilized in preparation for the Mid Term Report - MTR). MARENA conducted the MTR as a key activity under this component. Financial audits have been conducted without major issues and reported on time. The Feedback Grievance Redress Mechanism is under design, with a focus on existing mechanisms used by indigenous peoples. MARENA is also implementing a communication strategy, which includes a big capacity building campaign on broader aspects of forest management, REDD+ and climate change. As part of the communication strategy, MARENA has also develop a website for the ENDE-REDD+ that serves as a repository of working meetings, proceedings and minutes of capacity building workshops where stakeholders often communicate their perception on REDD+. MARENA has been coordinating with the Ministry of Family, Cooperative, Community and Associative Economy (MEFCCA), which could provide data on livelihoods improvements in regions where REDD+ activities are implemented.

Component 2: Development of the ENDE-REDD+ strategy. MARENA itself is undertaking the assessments on land-use, drivers of deforestation, legislation on forestry, policy and governance. These assessments are based on literature review and expert opinion. MARENA is preparing a Memorandum of Understanding with national and sub-national universities to receive technical guidance for the assessments; the SESA round-table of stakeholders validates the results. Also, MARENA has recently strengthened the capacity of the ENDE-REDD+ team to prepare a legal analysis of the deforestation and plans to enhance its capacity to carry out economic and policy analysis by creating a new technical round-table to be steered by the Ministry of

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Finance and Public Credit and with support from the Presidential Secretariat for National Public Policies. MARENA has been promoting the ENDE-REDD+ strategy and creating environmental awareness among agriculture sector stakeholders, particularly the livestock sector. The institutional arrangements to implement the ENDE-REDD+ remain to be established, but the development of the Emission Reduction Program Idea Note for the Caribbean Coast, the Bosawás Biosphere Reserve and the Indio Maíz Biological Reserve (which cover most of natural forest lands of Nicaragua) shed some light on this. The Northern and South Caribbean Coasts Regions are autonomous, therefore the respective regional governments will play a fundamental role in the implementation framework of an eventual Emission Reduction Program. Bosawás and Indio Maíz Biosphere Reserves, on the other hand, have their own land use status, led by the national government. MARENA plans to expand the readiness activities to the Dry Corredor in the Pacific-Central region, to protect and promote the pine ecosystem. MARENA will develop guides and regulations to manage these sub-programs. The tools and procedures to monitoring carbon and co-benefits of REDD+ programs and projects are in initial stages of development. MARENA is coordinating with other government institutions that are already monitoring co-benefits (i.e., water and biodiversity conservation, and livelihoods improvements) to take advantage of existing efforts. With regards to the assessment of potential strategic environmental and social impacts that may arise from future ENDE-REDD+ activities and/or projects, MARENA is implementing a plan to undertake the Strategic Environmental and Social Assessment (SESA). This plan includes nine studies, two of which have been finalized (stakeholder mapping and a study on involuntary resettlement). Two other studies are currently under implementation: the design of the ESMF and the SESA systematization process. Three additional studies are being prepared: the planning framework for indigenous peoples, a diagnostic on gender equity in forest resources management, and an evaluation of existing policy, legal and institutional arrangements. Finally, two of the remaining studies are associated with the development of the previously mentioned Emission Reduction Program: an opportunity cost analysis and an economic assessment of forest assets in priority areas.

Component 3: Development of a Forest Reference Emission Level and Forest Reference Level. MARENA has finalized the assessment of existing information to develop the Reference Emission Level. Based on this, preliminary estimations have been produced and presented to substantiate the Emission Reduction Program Idea Note. To define the final Reference Emission Level, MARENA will evaluate land use data and information from the years 2000, 2005, 2010 and 2015. MARENA carried out a technical training to strengthen the capacity in the RACCN and RACCS on Reference Emission Level determination. Also, the MRV roundtable, comprised of the National Forest Institute (INAFOR) and the Nicaraguan Institute for Territorial Studies (INETER) have been implementing an action plan to develop a methodological protocol proposal that ensures consistency between the Reference Emission Level and the Monitoring, Report and Verification system. There have been consultations with experts of the RACCN and RACCS and the proceedings of the meetings are published in the ENDE-REDD+ website. MARENA is planning to submit its Reference Emission Level to the United Nations Framework Convention on Climate Change on January 2017. For this, MARENA is closely coordinating with the team preparing the Greenhouse Gases National Inventory and the Third National Communication.

Component 4: Design of a National Forest Monitoring System. The National Forest Monitoring System (NFMS) is under construction, but there has been considerable progress, including multiple inter-institutional coordination meetings to diagnostic data gathering needs, based on existing efforts. The design of the system is coordinated by six government agencies, including: MARENA, INETER, INAFOR, the Ministry of Agriculture (MAG), the National Institute for Development Information (INIDE), and the National Central Bank (BCN). The NFMS will be based on both a Remote Sensing Device, for which MARENA is developing a Geo-Portal and the National Forest Inventory. ENDE-REDD+ has been contributing to update permanent sample plots data from the National Forest Inventory to improve the estimation of emission factors. INETER has been identified as a key institution in the implementation framework of the NFMS. In terms of institutional capacity strengthening for MRV, MARENA has been undertaking regional workshops in the Caribbean Coast Regions RACCN and RACCS to improve technical capacity in Geographic Information Systems of the institutions involved in forest monitoring. The NFMS and the information system to monitor safeguards, non-carbon benefits, other impacts and governance will be integrated in the same platform; the National System of Environmental Information (SINIA) has been identified as a potential hub of information.

Component 5: Design of an ENDE-REDD+ Monitoring and Evaluation Framework: MARENA has developed the monitoring framework, which is being used effectively for yearly planning and WB supervision of implementation progress.

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EXECUTION

Bank project related to the grant

Project ID / Name: P120657 - NI FCPF REDD Readiness
Project Status: Lending
Global Focal Area: Climate change
Product Line: CN - Carbon Offset

Implementing agency and contact details

Agency: Ministry of Environment and Natural Resources (MARENA)
Contact: Ms. Juanita Argenal
Address: Frente a la Zona Franca Las Mercedes, Managua, Nicaragua
Phone: +505 22631273 Email: jargenal@marena.gob.ni
Website: www.marena.gob.ni

PROGRAM

Program Specific Questions

1. Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those funded by Describe progress in how the Grant activities are being coordinated with other REDD+-related initiatives, including those f

In Nicaragua, the FCPF is the major contributor to R-PP implementation. Other than FCPF funded activities, there are a couple of REDD+ related initiatives ongoing in Nicaragua and MARENA has established direct/indirect coordination with them. These activities are: (a) IUCN collaboration with the RACCN government on forest restoration planning and social inclusion in natural resource management; (b) a GEF funded project to establish biological corridors between protected areas in the Central and Pacific regions of Nicaragua; and (c) a WB initiative to design a Strategic Framework for Agricultural and Forest Development in the Dryland Corridor which would include results-based finance incentives from landscape restoration and climate-smart agriculture. MARENA also coordinates with other natural resources management projects that could share important lessons for the design of the ENDE-REDD+, including a project in support to climate change adaptation of the Cocoa and Coffee sectors in the Caribbean Region (NICADAPTA); a project to promote agriculture, fishing and forestry systems (NICARIBE); a project to strengthen organizational and productive capacities amongst cocoa producers (PROCACAO) in the "mining triangle" area of the Caribbean Region. MARENA also coordinates with the Caribbean Coast Food Security Project, led by the World Bank.

2. Describe any important changes in the technical design or approach related to the Grant activities.

The technical design of the project has not changed.

3. Describe progress in addressing key capacity issues (implementation, technical, financial management, procurement) related to this Grant.

MARENA has made significant progress to address capacity issues in implementing the Readiness grant. From the technical stand point, MARENA has strengthen its team with three specialists in the areas of carbon accounting, indigenous peoples, and legal aspects of natural resource management. Also, MARENA is establishing Memorandum of Understandings with national and sub-national universities to ensure the quality of the land use, drivers of deforestation, legislation on forestry, policy and governance assessments. As for fiduciary capacity issues, MARENA has maintained close collaboration with the WB team, has enhanced the project procurement and FM team in its headquarters and in its offices in the two Autonomous Regions of the Caribbean Coast.

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4. Describe progress in addressing social and environmental issues (including safeguards) related to the Grant. Is the SESA conducted in accordance with the Common Approach?

Following the Common Approach, MARENA is implementing a SESA plan which includes nine studies. MARENA has achieved significant progress in two of these studies (i.e., stakeholder map and study on involuntary resettlement). Another two are under implementation (design of the ESMF and systematization of the SESA process). Three additional studies are being prepared in 2016: the planning framework for Indigenous Peoples; a diagnostic on gender equity; and an evaluation of existing policy, legal and institutional arrangements. The reminder two (land opportunity cost and assessment of forest assets) will be carried out as part of the Emission Reduction Program Document development.

Also, MARENA has ensured proper involvement of the autonomous Caribbean Coast Regions (RACCN and RACCS) in the environmental and social assessment through the SESA roundtables established for each region under Working Group II. MARENA is also applying the FCPF guidelines on social engagement, to ensure a broad range of stakeholders are represented in the SESA roundtables.

5. Is the ESMF prepared in accordance with the Common Approach?

Following the Common Approach, MARENA has developed a concept note regarding ESMF contents. It is foreseen that the ESMF will be prepared as a draft and be submitted for consultation in September 2016.

6. Describe progress in stakeholder consultation, participation, disclosure of information, and the FGRM related to this Grant.

Consultation of the ENDE-REDD+ design is taking place as part of the collaborative construction of the ENDE-REDD+ with the stakeholders involved in Working Group II, including the roundtables on (i) social engagement; (ii) SESA; (iii) MRV; and the most recent on (iv) climate finance. MARENA recently updated the stakeholder map, to ensure the ENDE-REDD+ is designed with broad support from stakeholders. MARENA foresees to prepare a first version of the strategy in September 2016, and consultations will happen between September and February 2017 (for a detailed Action Plan, please see the attached aide memoire of the MTR mission). As for disclosure of information, MARENA has developed a website for the ENDE-REDD+ strategy which functions as a repository of documentation related with the process, including meeting minutes and proceedings. The website also presents the information gathered from stakeholders that have participated in the intense capacity building campaign that MARENA has carried out on forest, REDD+ and climate change. MARENA is also in the process of developing the Feedback Grievance Redress Mechanism. It developed a proposal for a mechanism focused on indigenous peoples, which builds on their own existing traditional mechanisms. The proposal was consulted with representatives of seven Indigenous Territories of the Caribbean Coast in May 2016.

DISBURSEMENTS

Disbursements Summary in USD

Date From	Date To	Planned Cumulative	Planned Period	Actual Cumulative	Actual Period
07/01/2011	12/31/2011	0.00	0.00	40,000.00	40,000.00
01/01/2012	06/30/2012	0.00	0.00	122,846.99	82,846.99
07/01/2012	12/31/2012	0.00	0.00	168,839.82	45,992.83
01/01/2013	06/30/2013	0.00	0.00	200,000.00	31,160.18
07/01/2013	12/31/2013	0.00	0.00	199,185.14	814.86-
01/01/2014	06/30/2014	0.00	0.00	577,525.63	378,340.49
07/01/2014	12/31/2014	0.00	0.00	831,320.48	253,794.85
01/01/2015	06/30/2015	0.00	0.00	1,008,812.42	177,491.94
07/01/2015	12/31/2015	0.00	0.00	1,423,763.78	414,951.36
01/01/2016	06/30/2016	0.00	0.00	2,025,230.80	601,467.02

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01/01/2017	06/30/2017	0.00	0.00	0.00	0.00
07/01/2017	12/31/2017	0.00	0.00	0.00	0.00
01/01/2018	06/30/2018	0.00	0.00	0.00	0.00